

# Transcript of Administrative Hearing

**Date:** April 17, 2020

Case: ELP Bethesda at Rock Spring, LLP

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MONTGOMERY COUNTY
                                                                                     APPEARANCES
   OFFICE OF ZONING AND ADMINISTRATIVE HEARINGS
                                                                        ON BEHALF OF THE APPLICANT:
                                                                                PATRICIA A. HARRIS, ESQUIRE
                                                                                LERCH, EARLY & BREWER, CHARTERED
              ) H-135
                                                                                7600 Wisconsin Avenue
   ELP BETHESDA AT ROCK SPRING, LLP )
   -----x
                                                                                Bethesda, Maryland 20814
                                                                                301.986.1300
                                                                     10 Also present:
                  Transcript of Proceedings
                                                                     11 Scott Templin
                                                                     12 Steve Montgomery
12
                    Conducted virtually
13
                   Friday, April 17, 2020
                                                                     13 Jon S. Frey
                         9:30 a.m.
                                                                     14 Carl Wilson
15
                                                                     15 Rebecca Smondrowski
16 Before:
                                                                        Somer Cross
17
           LYNN A. ROBESON HANNAN,
                                                                     17 Timothy Hoffman
           Administrative Hearing Officer
                                                                        Trini M. Rodriguez
19
20
                                                                     21
22
                                                                     22
23 Job No.: 283052
24 Pages 1 - 76
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25 Reported by: Dianna C. Kilgalen
            Transcript of Proceedings in the above-
                                                                                         CONTENTS
   captioned matter, conducted virtually.
                                                                     2 EXAMINATION OF STEVEN MONTGOMERY
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                                                                     3 BY MS. HARRIS:
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                                                                     5 EXAMINATION OF TRINI M. RODRIGUEZ:
                                                                                                                  PAGE
                                                                        EXAMINATION OF TIMOTHY HOFFMAN:
                                                                        BY MS. HARRIS:
                                                                     11 EXAMINATION OF CARL WILSON:
                                                                                                                  PAGE
                                                                     12 BY MS. HARRIS:
12
                                                                                                                   64
            Pursuant to agreement, before Dianna C.
14 Kilgalen, Notary Public for the State of
15 Maryland.
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Conducted on April 17, 2020				
1 HEARING OFFICER ROBESON: My name is	I just have one question that I didn't			
2 Lynn Robeson Hannan. I am the hearing examiner	2 e-mail about, but you don't have to address it			
3 assigned to this case.	3 now. Just if somebody, whoever is appropriate,			
4 I'm calling the case of LMA H-135, an	4 can address it. I wasn't sure if this was			
5 application by ELP Bethesda at Rock Spring for a	5 providing the 12.5 percent MPD use. I know about			
6 rezoning from the CR 1.5, C-0.75, R-0.75, H-150	111 1 7 7 7			
7 to the CRF 1.5 C75, R-1.5, H-150, for property	6 12.5 percent is a public benefit. So I wasn't clear on that.			
	8 So somewhere in your presentation, and			
8 located at 10400 Fernwood Road, Bethesda, 9 Maryland.	9 you don't have to do it now, if somebody could			
1	10 answer that question, because that's often a			
10 My name is Lynn Robeson. I'm the 11 hearing examiner. Will the parties please	11 question I get from the council, and I wasn't			
	12 clear on it.			
<ul><li>12 identify themselves for the record?</li><li>13 MS. HARRIS: Good morning. Pat Harris</li></ul>				
	, ,			
14 with Lerch, Early & Brewer.  MP. MONTGOMERY: Stave Montgomery with	MS. HARRIS: I don't believe so.			
15 MR. MONTGOMERY: Steve Montgomery with	15 HEARING OFFICER ROBESON: Okay.			
16 Erickson Living Management.	16 Ms. Harris, do you have an opening statement?			
17 HEARING OFFICER ROBESON: Okay. It's	MS. HARRIS: I do. Thank you. Good			
18 Pat.	18 morning. Pat Harris of Lerch, Early & Brewer			
MR. MONTGOMERY: Sorry. Excuse me.	19 here on behalf of the applicant, ELP Bethesda.			
20 HEARING OFFICER ROBESON: That's fine.	As you noted, it is the local map			
21 Is there anyone else on this remote hearing that	21 amendment to pursue the floating zone for this			
22 is not going to be called by Ms. Harris?	22 property in accordance with Sections 5.1 and 5.3			
MS. HARRIS: Ms. Robeson, I believe we	23 of the zoning ordinance. The property is located			
24 have a couple people from Erickson, including	24 within the Rock Spring Sector Plan, and although			
25 Scott Sowicki who is on the line, but I am not	25 the sector plan is not on the list of exhibits,			
6	8			
1 calling him as a witness.	1 we ask that the hearing examiner take judicial			
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Conducted on April 17, 2020			
9	11		
1 ordinance.	1 STEVEN MONTGOMERY, having been duly		
2 You will also hear that the sector plan	2 sworn, testified as follows:		
3 actually anticipated the floating the use of	3 HEARING OFFICER ROBESON: Okay.		
4 the floating zone in cases like this to further	4 Ms. Harris, go ahead.		
5 design element within the Rock Spring Sector Plan	5 EXAMINATION BY COUNSEL FOR THE APPLICANT		
6 area.	6 BY MS. HARRIS:		
7 We are going to be calling I will be	7 Q. Thank you. Please state your full name,		
8 calling Mr. Steve Montgomery, who is the	8 occupation and full business address for the		
	9 record.		
9 representative from Erickson, first, followed by 10 Trini Rodriguez, land planner and landscape			
	10 A. Sure. Steven Montgomery. Occupation is		
11 architect, and Tim Hoffman, a civil engineer with	11 Vice-President of Development Acquisitions for		
12 Soltesz, and finally Carl Wilson with The Traffic	12 Erickson Living. Address is 701 Maiden Choice		
13 Group.	13 Lane. That is Catonsville, Maryland 21228.		
14 And if I may, before I get started, I	14 HEARING OFFICER ROBESON: Now,		
15 can answer your MPDU question.	15 Mr. Montgomery, are you a S-T-E-V-E-N or a		
16 HEARING OFFICER ROBESON: Okay.	16 S-T-E-P-H-E-N?		
MS. HARRIS: And that is the requirement	17 A. That's with a V.		
18 in this area is 15 percent MPDUs based on	18 HEARING OFFICER ROBESON: Okay. Thank		
19 independent living units.	19 you. Go ahead.		
20 HEARING OFFICER ROBESON: I see.	20 BY MS. HARRIS:		
21 MS. HARRIS: It's our intention and	21 Q. And how long have you been involved in		
22 the the county is currently considering	22 Erickson Living and what are your		
23 revisions to the MPDU regulations as they relate	23 responsibilities there?		
24 to senior housing projects.	24 A. I have been involved with Erickson		
25 But our but we intend to comply with	25 Living for almost 23 years. And my current		
10	12		
10 1 the requirements that are in effect at the time	1 responsibilities are assisting in the		
10 1 the requirements that are in effect at the time 2 that we go forward with the project. But the	1 responsibilities are assisting in the 2 identification, acquisition and ultimately		
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#### Transcript of Administrative Hearing Conducted on April 17, 2020

13

14

Q. And can you please describe generally a 2 description of Erickson Living and your product

and the ultimate project that will be developed? A. So Erickson Living is a developer, owner

5 and operator, in many cases, of mid- to

large-scale continuing care retirement

communities.

8 As the name implies, it's a continuum of care from independent living through higher 10 levels of care including assisted living, skilled 11 nursing and memory care.

Our facilities provide a full range of 13 services, including medical and health care on 14 site, as well as other social and dining 15 activities such that a person has the ability to 16 age in place in a very safe and secure location.

As it relates to the proposal today, it 18 is our -- the numbers have suggested and we will 19 talk about in a little bit, it is our intent to

20 get approvals for this property do a very similar

21 size community of potentially up to 1300 units 22 with a related number of health care units, about

23 210 assisted living and memory care units, and

24 another 50 skilled care nursing units that we

25 would propose to build over time and manage and

1 operate, similar to the other 20 communities that 2 are currently in our portfolio around the

3 country.

Q. Thank you. And is there any retail

involved in this project?

A. Based on some interactions we have had 7 thus far, we are proposing upwards of about

8 15,000 square feet of what we have described as

9 neighborhood-serving retail. We are not certain

10 that we will get to that actual number. We think

11 it will be something less than that, as

12 envisioned by the Rock Spring Sector Plan.

13 Q. And while need is not a requirement for 14 this conditional use, can you nonetheless give a 15 little bit of a description of the need for this

16 type of project?

17 A. Sure. And we had made a -- related to

18 this presentation to the planning board I believe

19 two weeks ago, there was a study undertaken in

20 2018 by Montgomery County that is consistent with

21 what we are seeing around the country.

There is a significant growth in the

23 65-plus population projected over the next 20 to

24 30 years. So our proposal is anticipating that

25 in this area of Montgomery County, there will be

1 a significant demand for a service-based housing

for seniors, for which we propose to try to

accommodate a small portion of that.

Q. And in addition to the actual medical

services and housing services, independent,

assisted and nursing, are there any other

holistic components of an Erickson Living

8 project?

A. There are, and I could spend, you know,

10 the next hour describing in detail all of those

11 services. But needless to say, it somewhat

12 follows the lineage of the company.

13 When I first came to Erickson Living 23

14 years ago, we were known as senior campus living.

15 And the analogy at that time was it was just like

16 being on a college campus, perhaps with a little

17 higher level of services.

18 But as I mentioned earlier, we -- our

19 focus is not on housing. It's a critical

20 component of this, but it's on health and

21 wellness of our residents. And we design

22 programs -- our facilities, clubs, et cetera, are

23 all focused on how to improve the lives and

24 quality of living for our seniors going forward.

Q. And how does the age of your residents

affect your determinations regarding the physical

layout of your project?

A. So the average age of our -- one of our

residents is in the low 80s. The number is

changing. I have to update that pretty much on

an annual basis.

But we focus on the ability for folks to

be mobile, to socialize, to not have to rely on

their vehicle for needed services. So the design

10 of our campuses is set up so that you can go

11 through any number of services you may need,

12 whether it's a visit to a doctor, a visit to

13 exercise classes, all within our community.

Again, I can go in to a significant

15 amount of detail. But we've had 36-plus years of

16 experience with this type of customer and

17 refining and continuing to refine our product to

18 meet this very growing demand.

19 Q. Thank you. And what is Erickson's

20 particular interest in the subject property?

21 A. So as I mentioned a second ago, based on

22 the demographics and what we see in this portion

23 of Montgomery County, there's a very strong

24 demand for service-based housing for seniors and

25 a lack of product in the area. And we feel that

16

17 19 1 we will fit with our particular model a big 1 say again what the shift -- what you anticipate segment of that population. the shift and the maximum number of employees is? Our focus is on middle to upper middle A. Sure. So we expect upwards of between 4 income seniors, which we believe is an 600, 650 full-time employees. Approximately, under served portion of the market. Typically, 5 these are very rough numbers obviously at this 6 our competition is a very small size. The 6 very early stage, somewhere close to 300 of those average size of a CCRC nationally is somewhere 600 would be on a shift starting between 7 a.m., 8 between 150 and 200 units of independent living. a combination of health care workers as well as We, as you've indicated, by this our administrative staff, up until 5 or 6 p.m. at 10 proposal today, are significantly larger than 10 night. 11 that. That drives our decision to be in a The second shift starting typically 11 12 location just like the Bethesda site where there 12 about 3 o'clock in the afternoon up until 11 13 is a large growing, as I said a second ago, 13 o'clock at night, and it would be another 150 14 population of seniors who will need this type of 14 roughly of those folks. 15 service. And then the overnight shift from 15 16 Q. Thank you. And has there been community 16 11 p.m. to 7 a.m. would be the balance to get you 17 outreach in connection with this project? And if 17 up to that total number that I refer to. 18 so, can you briefly explain? HEARING OFFICER ROBESON: And what is 19 A. There was. We -- as Pat had mentioned 19 the maximum number at one time that you expect to 20 at the beginning, we had a meeting last fall in 20 be --21 November with the local community which was 21 A. So the numbers will fluctuate during the 22 primarily attended by the residents of Montgomery 22 day. But I think that the day shift that I 23 Row which is an EYA community directly across the 23 described would be close to the 300 number. That 24 street from the subject property. 24 is typically our busiest time, because you have I recall there was about -- probably 25 not only your health care workers and folks on 18 20 1 about 30 folks, 30 to 40 folks who did attend. the medical staff, but you also have the administrative staff, obviously, the dining 2 There was no opposition to the project nor 3 questions about the timing and understanding what facility folks. So that's typically our peak 4 it is we do. period is during the day. We will be back to discuss in the future 5 HEARING OFFICER ROBESON: Okay. Go 6 with them as this project progresses through the ahead. 7 next steps of the process. But I think overall, 7 BY MS. HARRIS: 8 it was a positive meeting. Q. And then -- thank you. One final Q. Thank you. And then in terms of 9 question. And for this question, I think it 10 employment, can you provide an indication of the 10 would be helpful to refer to Exhibit 24, the 11 number of employees that this project will have? 11 phasing plan. 12 A. Sure. Sure. And as noted in the 12 You had noted a moment ago that that 13 application, we expect at full build-out to be 13 will take several years. Can you describe the 14 somewhere north of 600 full-time employees. That 14 phasing plan? Can we pull that up, Ms. Robeson? 15 is several years out in our projections at this 15 HEARING OFFICER ROBESON: Yes. I have 16 to do something on my computer to pull it up, but 16 point. 17 And generally, we find that those 17 I will do it right now. MS. HARRIS: Thank you. 18 employees will be approximately between 200 to 18 19 HEARING OFFICER ROBESON: What exhibit 19 300 of those folks at any time during the day, 20 normal say 7 a.m. to 5 p.m. shift. And the 20 was that? 21 balance of those would be spread out over a 21 MS. HARRIS: 24. 22 second shift in the evening, and then an 22 HEARING OFFICER ROBESON: Can you see 23 overnight shift, you know, that finishes up in 23 it? 24 the morning based on our need for health care. 24 MS. HARRIS: Yes. Thank you.

25 BY MS. HARRIS:

25

HEARING OFFICER ROBESON: Can you just

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Q. Mr. Montgomery, can you speak to the 2 various phases indicated on Exhibit 24 in terms

3 of build-out?

A. Yes. So the exhibit refers to Phases

5 I-A through I-B, Phase II, Phase III and Phase

6 IV. And this is how we anticipate, I guess,

development of the site.

8 And what may be tough to read on this particular exhibit is that within each of those 10 phases, after Phase I-A, there are actually a 11 pair of buildings in each of the phases, with the 12 exception of Phase III.

So Phase I-A would be our initial phase, 13 14 which we would propose as a small 5,000 square 15 foot marketing facility. We would propose to get 16 site plan approval to construct and open that 17 facility prior to the start of construction on 18 any of the independent living units in the later 19 phases.

20 That gives us the opportunity to assess 21 and get reaction from the market as to what we 22 are proposing to build.

23 And based on what we expect with the 24 demographics I referenced earlier, we expect to 25 begin, probably within a reasonable say six-month

1 period after Phase I-A, our marketing center,

2 opening, that we will begin construction on the

3 improvements for the first building within Phase

4 I-B, which would be approximately 170 to 180

5 independent living units as well as related

6 community support facilities, dining, medical, a

pool and other facilities to support the

residents in place.

We would then continue forward, based on 10 market demand, a second building in Phase I-B of 11 about the same number of units, about 170 to 180 12 apartments. We would commence construction on 13 that.

14 And I will note as we go through this 15 phasing, we build based on market demand. We 16 will not put up the entire facility and then 17 attempt to fill it. We will take a very measured 18 approach to make sure that we are, A, responding 19 to the market and as well building a product that 20 the market is seeking.

We have a history of adjusting 22 mid-development, whether it be a floor plan 23 design or something in one of our community

24 spaces, to make sure that we are responding to

25 the market as we go forward.

As we would continue then into the

subsequent phase just to the north of the area we

are focused on, Phase I-C, there are another two

buildings in this area.

HEARING OFFICER ROBESON: Hold on one 5

second, please.

7 THE WITNESS: Sorry.

8 HEARING OFFICER ROBESON: Phase I-C.

A. I'm sorry. It's actually described as

10 Phase II. I have been using different

11 terminology. We just updated it. So it is Phase

12 II. My apologies.

13 HEARING OFFICER ROBESON: Go ahead.

A. So Phase II would be another two

15 buildings, similar size, so that with the

16 completion of independent living units only

17 within Phases 1-A and II, we would be very close

18 to a number of about 600 independent living units

19 on that portion of the campus. We are also

20 referring to this as our East Village for the 21 project.

22 Going forward, if you then scroll down

23 to your -- to the southwest of this on the

24 property, what is known as Phase III will

25 actually be built in two subphases. This is the

22 health care component that I described earlier in

my presentation, the 210 units of assisted living

and memory care as well as 50 units of skilled

4 nursing.

5 So as we are getting to that somewhat of

a critical mass with the independent living somewhere in the range of 600 units, we are

anticipating, and, again, subject to demand, we

will commence construction on a portion of the

10 Phase III.

About two-thirds of what you see on that

12 building footprint on the exhibit would be our

13 initial opening there. And our experience with

14 that as folks are moving into independent living,

15 they are either coming in knowing they have a

16 need for higher levels of care, or as they are

17 aging in place realizing that they or a spouse is

18 having, you know, issues that require another

19 level of care that we may not provide within our

20 independent living. This is where that, those

21 services, would be addressed and provided.

Then continuing from there, again, as I

23 mentioned before, based on market demand, just to

24 the north of this is the final phase, Phase IV,

25 which from this, it is also difficult to pick up,

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25

1 but there are a total of three buildings which represented by Ms. Harris that has questions of 2 would be the balance of approximately upwards of this witness? 3 700 units of independent living that we would 3 Hearing none, Ms. Harris, please call 4 build again based on those three buildings based your next witness. on market demand. MS. HARRIS: Thank you. Our next HEARING OFFICER ROBESON: And I'm moving witness is Trini Rodriguez. the cursor. 7 (Whereupon, there was a technical 8 THE WITNESS: Yes. discussion off the record.) HEARING OFFICER ROBESON: I see the TRINI RODRIGUEZ, having been duly sworn, 10 label Phase IV. Just to the east of that label 10 testified as follows: 11 is a long elongated outline. Is that the 11 EXAMINATION BY COUNSEL FOR THE APPLICANT 12 building of Phase IV right there? 12 BY MS. HARRIS: 13 A. It's actually a footprint that we didn't 13 Q. Ms. Rodriguez, please state your full 14 provide to you, and the details are still being 14 name and primary occupation for the record. 15 worked out. But there will actually be two 15 A. Yeah. Good morning. My name is Trini 16 buildings within that elongated footprint. 16 Rodriguez. I'm a planner and landscape architect 17 HEARING OFFICER ROBESON: Okay. 17 with the firm of Parker Rodriguez. 18 A. The exact number of units to be 18 Q. And what is your educational background 19 determined as we proceed forward with our design. 19 and professional designations or accreditations? 20 And then the third building, if you take your 20 A. I was trained initially as an architect, 21 cursor to the left is, just to the portion over 21 as a professional architect. Then I pursued 22 top of, there is an existing garage on the 22 studies in landscape architecture, master's in 23 property today, if you are familiar at all with 23 landscape architecture, urban design, regional 24 the layout of Marriott headquarters. 24 planning. HEARING OFFICER ROBESON: Yes. 25 And I have accreditations on -- as a 26 28 A. And our proposal is to we are going to 1 Certified Land Planner, AICP, and I'm a 2 remove approximately one half of that existing registered landscape architect. 3 garage so that we can build the elongated Q. And have you testified either before 4 building. And then to finish the build-out under 4 this body or another comparable body as an expert 5 the numbers proposed in this application, we are in land planning? A. Yes, I have. Thank you. 6 contemplating upwards of four levels of 7 independent living on a portion of -- on top of a MS. HARRIS: I would like to request 8 portion of that existing garage just to the right that Ms. Rodriguez be qualified as an expert in 9 of where your cursor is, if that makes some land planning, and her résumé is in the record as 10 sense. Exactly there. 10 Exhibit 50. HEARING OFFICER ROBESON: Adjacent to 11 HEARING OFFICER ROBESON: I will qualify 12 the garage just to the west of the garage 13 internal drive project label? 13 MS. HARRIS: Thank you. 14 A. Yes. It actually would be built on top 14 THE WITNESS: Thank you. 15 of the garage is what we are currently studying 15 BY MS. HARRIS: 16 with our architects and engineers. 16 Q. So Ms. Rodriguez, are you familiar with 17 HEARING OFFICER ROBESON: Okay. Thank 17 the local map amendment for the zoning plan 18 before the hearing examiner today? 18 you. MS. HARRIS: Thank you. I have no 19 A. Yes. I'm very familiar. I have been 19 20 working on it for, you know, many months now as a 20 further questions for Mr. Montgomery. 21 HEARING OFFICER ROBESON: Okay. 21 multi-disciplinary team. And -- go ahead. 22 MS. HARRIS: I don't know if you do. 22 Q. If you could, at the beginning of the 23 HEARING OFFICER ROBESON: Let me do 23 hearing, Ms. Robeson identified the existing 24 this. Is there anyone on this hearing that 24 zoning and the proposed zoning. Can you break --25 hasn't yet spoken that has -- anyone not 25 can you crystallize what the requested floating

29 31 1 zone application is for? 1 headquarters for the Marriott organization, which will be vacating this property and moving to A. Sure. So as the hearing examiner 3 described before, we are rezoning the property downtown Bethesda. 4 from CR 1.5, C.75, R.75 H-150 to the CR floating As you can see in this aerial, it's 5 Zone 1.5, C.75, R1.5 and H-150. 5 basically comprised of a very large office And what I would like to highlight is 6 building located in the center surrounded by a 6 7 that actually, the overall density and height lot of surface parking, and, as described before, 8 remain the same as originally in the original 8 there is an existing parking structure to the 9 zone, and we are only increasing the residential west of the property that has several stories. 10 density from .75 to 1.5. 10 The property is bound to the north by 11 Q. Thank you. And can you please describe 11 Fernwood. That creates sort of an arc that 12 the scope of services that were involved in your 12 sweeps to the east. And to the south, we have 13 preparation for this hearing --13 the Thomas Branch. That is an environmental 14 A. Sure. 14 area. It's a stream valley. 15 Q. -- and this application? 15 And then to the west we have 270, and 16 A. Right. So I was part of a multi-16 buffering that, there is a wooded area and a 17 disciplinary team, and I think some of the 17 surface parking lot. 18 witnesses speaking today were part of that team 18 BY MS. HARRIS: 19 including, you know, additionally architects and 19 Q. And what is the size of the property? 20 other professionals. 20 A. So the total site is 37 acres. That's 21 I personally, you know, assisted in the 21 the gross tract of prior dedications, and that 22 preparation of plans, including the floating zone 22 has resulted in a net acreage of 33.64. 23 plan, and also helped on the preparation of the 23 Q. And what is the surrounding neighborhood 24 land use report, as well as analyzing, you know, 24 and character of the property, and as you know, 25 all of the recommendations of the sector plan, 25 the -- for purposes of determining compatibility, 30 32 1 the guidelines and the framework of those plans. 1 the staff identified as surrounding neighborhood. Q. Thank you. My next couple of questions A. Right. Right. I do agree. I do have 3 are related to describing the adjacent property. that exhibit right here, and I know that it is in 4 And so I -- we can pull up the zoning map. I 4 the record. I do agree that that's a very 5 guess we should pull up the zoning map first appropriate surrounding neighborhood definition 6 followed by the aerial. and configuration. So Ms. Robeson, the zoning map is HEARING OFFICER ROBESON: The staff 8 Exhibit 31. We can use -- we can start with the report is 52, right? 9 9 aerial since that is up. MS. HARRIS: Correct. HEARING OFFICER ROBESON: Right. 10 HEARING OFFICER ROBESON: Okay. Hold 10 11 on. I have to --11 A. There is just one particular exhibit --HEARING OFFICER ROBESON: Can you see 12 MS. HARRIS: Yes. 13 Q. So Ms. Rodriguez, can you generally 13 the staff report on the --14 describe the subject property in terms of the 14 A. Yes. Yes. Page 3. Exactly. That is 15 it. Yes. 15 existing features on it, what it's bound by and a 16 general explanation of the property and its 16 BY MS. HARRIS: 17 location, please? 17 Q. So can you, Ms. Rodriguez, quickly 18 A. Sure. Sure. I'm just going to get an 18 identify what is within the surrounding 19 exhibit a little closer. This one is so small on 19 neighborhood? 20 my screen. My eyes don't work very well. 20 A. Right. So it's, as you can see, sort of 21 HEARING OFFICER ROBESON: We can try 21 squinting, squint eye test, you can see that it's 22 and --22 predominantly commercial. Basically, the way

25 structures.

23 that this whole area is developed, it's suburban

24 offices mostly surrounded by parking or parking

23 A. This is fine. This is fine. I have one

25 as you know, the property is currently the

24 right here. Don't worry. This is perfect. So

33 35 To the north, you can see there are 1 facility would further the recommendations of the 2 several office buildings and as well as to the sector plan as you just described them? 3 east, there is Montgomery Row, which is a 3 A. Yes. Yes, I do. Q. Now I want to move to your description 4 townhouse development. That was actually developed prior to the sector plan. of the floating zone plan which is Exhibit 42. And then to the south of our property And what I would like for you to do is walk 6 immediately, there is an office complex with two through the floating zone plan. parking structures as well as the Marriott Hotel. 8 And there were -- there are three sheets And then to the west, we have mostly to this. The first is a summary page and then 10 commercial properties. There is the big 10 it's -- because of the large size of the site, 11 Westfield Mall with other commercial properties 11 it's divided in to two sections. 12 to the north of West Lake Terrace. 12 A. I think we can use the overall. 13 13 There is one multi-family use that has MS. HARRIS: Okay. 14 been approved and will be developed which is the 14 A. Yeah. 15 old Ourisman Ford site. 15 HEARING OFFICER ROBESON: Do you have 16 Q. Thank you. And do you agree with this 16 that? Can you see this exhibit? 17 delineation of the surrounding neighborhood? 17 A. I have it on my own screen up here. So 18 A. I do. 18 if you can follow --19 HEARING OFFICER ROBESON: Can you see it MS. HARRIS: Thank you. 20 HEARING OFFICER ROBESON: And can you 20 on the screen? 21 characterize the neighborhood? 21 MS. HARRIS: Yes. 22 A. Yeah. I think -- I think I would HEARING OFFICER ROBESON: Okay. That's 23 describe it as heavily commercial, very suburban 23 what I wanted to know. 24 in nature, larger roadways with buildings sort of 24 MS. HARRIS: Thank you. I appreciate 25 isolated individual elements within their 25 it. 34 36 A. Okay. So, you know, this exhibit sort parcels. HEARING OFFICER ROBESON: Do you see of shows the entire framework. I would like to 2 that changing with the approval of the Ourisman sort of first describe kind of like the access points. You can see we have three access points A. Yes. Actually, I think that's what the 5 that have been aligned with either existing roads 6 sector plan really envisioned. What's or curb cuts. They are located at existing 7 unfortunate is that, obviously, you know, as signal light intersections. 8 trends change, economic things change, there is This plan actually will remove one of 9 not that much demand for these offices in this 9 the right in, right outs that exists currently 10 kind of environment. 10 along Fernwood. From those exit points --So the sector plan envisions creating a HEARING OFFICER ROBESON: Can you 12 much more interconnected system of uses. Instead 12 identify -- the access points, do they align with 13 of isolated single uses, they envision more a 13 Rockledge Drive and (inaudible) --14 mixed use, which is really what people want. So 14 A. Yes. HEARING OFFICER ROBESON: Where is the 15 that's what the sector plan has been setting, and 15 16 that's what these new developments are actually 16 third one? 17 sort of bringing to the table. 17 A. It's to the east and south. And I will testify, you know, later, I HEARING OFFICER ROBESON: Is it labeled 19 think this is sort of an ideal site to start that 19 relocated shared interest drive private? 20 process. 20 A. Correct. And it is across the existing HEARING OFFICER ROBESON: Okay. All 21 Camalier property. HEARING OFFICER ROBESON: Okay. What 22 right. Thank you. 23 BY MS. HARRIS: 23 I'm going to ask you to do, because -- is just 24 Q. So do you believe that the proposed 24 when you refer to things on this plan, if you can

25 come up with a way to describe, you know, so when

25 application that would accommodate the Erickson

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1 we read the record transcript, we will know what 2 you are talking about.

A. Absolutely. I will do that. So from 4 those three points on Rockledge, Rock Spring as

5 well as the relocated entrance to the south, we

6 start the street framework.

As you can see, the idea is to create a 8 grid of streets and to break up the large

property in to blocks that are of more

10 proportionate size. There is an interconnected

11 system of streets, and those streets are being

12 treated as, you know, you know, normal streets

13 with driveways, on-street parking, street trees.

I would like to also highlight that the 15 relocated entrance, which extends into the side, 16 is a road that was moved from the stream valley

17 buffer and it was pulled out of that.

18 The only portion that remains within the 19 stream valley buffer is the area that is used

20 currently to access the property to the south,

21 the one that I described before, the two office

22 buildings and the Marriott Hotel.

23 So that's the only full access road that 24 particular property has to Fernwood is from that

25 location. So it's an important access to that.

1 Spring Drive and that second relocated entrance.

That Civic Green is one and a half acres of open

space, public open space.

To the south of that, we have a linear park that we have created through that entire

Thomas Branch. We are proposing to actually --

HEARING OFFICER ROBESON: That's labeled

linear park public open space?

A. Correct. It's labeled linear park pubic 10 open space, and it continues, it wraps around to

11 the west side. It's also labeled linear park

12 public open space. It moves to the north and

13 ties in to Fernwood Road. So it creates sort of

14 a green necklace around the property.

That entire area is -- and I will

16 describe in more detail later -- is 8.5 acres.

17 And that will total about --

18 HEARING OFFICER ROBESON: Is that plus

19 or minus the open -- the park?

20 A. No. The park is in addition. So this

21 will be a total of about 10 acres of open space,

22 which I will testify later exceeds the

23 requirements. So the internal road system.

I want to highlight that the maximum

25 height is 150 but that our buildings will be

38

In addition, you can see that this road 2 system will actually divide the property, and the

3 way that it has been envisioned is the creation

4 of two villages. The West Village is to the east

5 of what's currently labeled as the connector

6 internal road.

And that village, as described by

8 Mr. Montgomery before, includes Building A and B

9 to the south, which was labeled before as Phase

10 I-B And then to the north of that central

11 internal drive, there is Buildings C and D as

12 well as a marketing center.

20 the existing wooded areas.

13 The West Village then is to the west of

14 that connector road, and it includes Buildings E,

15 F, G and the health center to the south. On that

16 West Village, also you have the garage which is

17 that arced structure to the west of the property.

And then further to the west, there is 19 the linear park and open space, which you can see

In terms of the open space, I would like

22 to highlight that we have provided a large system

23 of open space. First and foremost is the

24 creation of a Civic Green which is located

25 between the intersection at the entrance of Rock

ranging in height between 7 and 13 stories. We

also have that one-story pavilion.

I know Mr. Montgomery described the

phasing. And I also wanted to just highlight

that we will have not only the residential units

that he described and the 5,000 square foot of

retail, but also this project provides about two

and a half acres of common open space.

And that common open space is described 10 as those areas between the buildings that were

11 described before and all of the --

HEARING OFFICER ROBESON: So for

13 instance, Building B and Building A both have

14 courtyard-like things entitled common open space

15 underground parking.

16 A. Correct.

HEARING OFFICER ROBESON: The same with 17

18 Building D and Building C, the same with Plaza.

19 No. Is Plaza part of it common open space or no?

20 A. No, it isn't, but it is an amenity. It

21 is actually designed -- I won't go into all the

22 granular details, but it's designed as a place

23 that will allow for flexible use. So it can be

24 used for events or it can be used as a dropoff.

25 So it has a number of functions. But we 40

41 43 1 are not even including that as part of the open the relevant sector plan, in this case the 2017 2 space. It is available. It is public, but it Rock Spring Sector Plan. 3 is, you know -- the ones that were described Can you opine as to whether this 4 before are internal to the building. They are application does, in fact, comply? 5 predominantly green and provide amenities to the A. Yes. So we have analyzed the sector plan quite a bit. You know, obviously, the 6 residents. HEARING OFFICER ROBESON: When you say general goals were classified as, you know, land 8 open to the public for the plaza, is that the use and urban design, environmental general public or -- or residents of the sustainability, community facilities, 10 facility? 10 transportation and connectivity, and this plan 11 A. Well, there are no barriers here. 11 actually addresses all of those. 12 Generally, that area is open. The streets are With the greater mix of uses that we are 13 open, you know. So the courtyards are really 13 supporting that addresses some of those issues, 14 internal to the buildings. These ones are part 14 not only are we providing residential, which is a 15 of the street system. The plaza is part of the 15 desired use within the sector plan, but we are 16 also adding about 650 employees. 16 street system. I also would like to highlight the The plan concentrates the buildings 17 18 parking, because we are providing about 1800 18 along the central -- the central spine. And as I 19 spaces of parking. Half of it will be 19 was describing before, Building D on the plan 20 underground. And that will be a structure that 20 that is still on the screen, which is along 21 is below Buildings A, B, C and D. And the 21 Fernwood, that is what the plan describes as the 22 courtyards described before will be built on top 22 central spine and is one of the major goals in 23 of that parking structure. 23 creating this new framework and this new more 24 The parking is -- access of the 24 urban sense. 25 roadways, especially the roadway to the south, 25 HEARING OFFICER ROBESON: I'm sorry. 42 44 1 the relocated roadway to the south provides 1 Where is the central spine? 2 access to parking, as well as the connector A. So the sector plan describes a central 3 roadway, it allows access to the underground spine that basically runs along Fernwood, and it 4 parking. turns on Rock Spring. And that spine ties all The parking structure is accessed off 5 the way out to Old Georgetown Road. 6 the roadway in the rear of Buildings E, F and the So it's an obstructed spine that runs health care. 7 through the center of the Rock Spring area. In HEARING OFFICER ROBESON: When you say our particular case, the portion of that spine is 9 in the rear, you mean to the west? 9 Fernwood Road from the Rock Spring intersection 10 A. To the west. 10 to the west. HEARING OFFICER ROBESON: Okay. HEARING OFFICER ROBESON: Okay. So the 11 12 A. Correct, to the west of Buildings, E, F 12 spine would continue along the central internal 13 and the health care. 13 drive? HEARING OFFICER ROBESON: Thank you. 14 A. No. No. No. No. No. It's along 15 BY MS. HARRIS: 15 Fernwood. It's only -- it's relatively --16 Q. Is there anything else, Trini, that you HEARING OFFICER ROBESON: Okay. 16 17 want to add in terms of the floating zone plan A. Yeah. Yeah. So I don't know that we 18 need to pull it up. But it's -- in the sector 18 before we move on? 19 A. No. I think I just wanted to highlight 19 plan, there is a specific graphic that --HEARING OFFICER ROBESON: I do recall --20 the stream restoration as part of that, but we 20 21 will be touching on that a little later as well. 21 I don't have the sector plan downloaded. 22 Q. Okay. Thank you. And moving on to the MS. HARRIS: If I may just make

25

23 reference to page 18 of the sector plan where

HEARING OFFICER ROBESON: Okay. All

24 that central spine is shown.

23 specific requirements of the zoning ordinance for

24 floating zone, Section 59 7.21 E 2 requires that

25 the applicant's plan substantially conform with

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45 47 1 area recognized the ability to put this floating 1 right. 2 A. So in essence -- and you will see that zone for properties like this, especially here, 3 it refers several times because it is one of the

4 major goals in creating this more urban setting. 5 So aside from that part, the goals of the plan 6 are to develop this property, especially fill of

7 the surface parking lots.

8 As you can see, this property not only 9 does not have surface parking lots, but it 10 creates that sense of urbanity by creating that 11 grid of streets.

Also they want to increase the 13 accessibility to green space. So not only are we 14 creating or providing this new Civic Green which 15 is part of the recommendations of the plan, but 16 we are also trying to introduce linear park, 17 which I described as sort of the green necklace 18 around the community that has trails and it

19 provides an interconnected system of pedestrian 20 circulation and connections. 21 And then, of course, one of the other

22 goals was to create compact development patterns

23 which is with buildings fronting streets and

24 create a much more pedestrian friendly

25 environment, which is something that is very much

1 missing in this area.

2 So the sector plan also has -- you know, 3 within the sector plan, there is a very specific 4 area that relates to our property, which is 5 labeled as the Rock Spring Center Mixed Use for 6 Business Campus District.

So when you look at the specific 8 recommendations of that area that one anticipated 9 that this site would rezone, they could 10 anticipate that probably the use of this facility

11 would be a harder one to adapt even the nature of

12 that particular structure and the way that it was 13 laid out.

So it envisioned the use of a floating 15 zone, which would allow for flexibility when the 16 changes in circumstances, like is happening with

17 the Marriott headquarters which will be 18 relocated.

So the master plan anticipated that 20 change in the landscape. There is currently 21 decreasing office demand which is very evident.

22 So they wanted to allow a path for this, you

23 know, this to happen, and provide for alternative

24 uses which is what this plan is doing.

25 So in addition, the master plan for this but it will -- it required a major public

benefit. And one of the things that was done is

provide the Civic Green, which is that one and a

half acres that will be -- that will comprise,

vou know, active uses.

It is -- and I will describe it in more 9 detail later. But it is -- it is envisioned as a 10 multi-generational facility. It will accommodate 11 peoples of all ages. It includes a large green

12 area that will be activated and a number of 13 activity modes.

And just sort of to finally sort of tie 15 down the -- how the sector plan envisioned this 16 floating zone, it allowed for actually densities 17 to increase up to 2.59 FAR and height of 200 18 feet. And this property's only increasing the 19 residential FAR to one and a half and a height to

20 150.

21 BY MS. HARRIS: 22 Q. Thank you. That was helpful. Moving on 23 to the next requirement, which is Subsection B, 24 which requires that the proposed floating zone

25 plan further the public interest.

In your opinion, does this plan do that, 1

and if so, how?

A. Yes. So, you know, for one, we are

providing for senior housing which is very much a

needed use in our area. You know, it -- you

know, the fact that this property could lay

vacant would have not been a good use for the

8 area.

46

I believe that the redevelopment of this 10 area not only will contribute to sort of, you 11 know, create that synergy, but will actually 12 become a catalyst for redevelopment of the entire

13 area. 14 In addition, you know, this -- the 15 development of this site with this use will

16 actually create no demand of school children. So 17 no burdens to the existing schools. It also

18 generates less traffic, which our traffic

19 consultant will testify to that later on.

20 With providing the Civic Greens and the 21 linear park and the trail network, which total

22 about 10 acres as described before, where only

23 3.3 of that was required as part of the

24 standards, will also have -- provide 650

25 full-time employees, and all of these will be

#### Transcript of Administrative Hearing Conducted on April 17, 2020

1 done complying within the zoning standards.

2 Q. Thank you. Subsection C requires that

3 the proposed floating zone plan satisfy the

4 intent and standards of the CRF floating zone,

5 and to the extent necessary to ensure capability,

6 meet the other applicable standards of the zoning

ordinance.

8 Can you please comment on this and how

9 this project satisfies that requirement?

10 A. So the intent of the floating zone has,

11 you know, three basic categories. One is

12 implement the comprehensive plan objectives,

13 encourages the appropriate use of land and

14 protects established neighborhoods.

15 As it relates to the plan objectives, as

16 we described before, you know, it complies with

17 the sector plan. I think we elaborated quite a

18 bit on that and so did the staff in their staff

19 report.

20 It proposes, you know, balance of uses.

21 It also -- these uses can be served by the

22 existing infrastructure. The public facilities

23 are in place to propose these service uses. It

24 will be, as I mentioned before, less amount on

25 the roads, no school impact.

50

1 And I think that traffic, the civil 2 engineer will further elaborate on, on the

3 availability of public facilities, which are

4 already, you know, very much in place.

In addition, the plan allowed for

6 flexibility to respond to circulation and land

7 use patterns. So one of the things that we are

8 doing and this has been -- actually, the sector

9 plan recommended that, is implementation of the

10 road diet and the provision of actually a bike

11 path, which we are doing along the frontage of

12 Fernwood Road.

13 HEARING OFFICER ROBESON: I didn't --

14 can I just -- I didn't understand what you said

15 about road. You said something road. I heard

16 diet.

17 A. Yes. Sorry. And actually, the civil 18 engineer will explain that in more detail.

19 HEARING OFFICER ROBESON: But that's

20 okay. I didn't -- I heard diet.

21 A. That's okay. Yes. It's very much a

22 trendy term nowadays. Our roadways were designed

23 quite large and, you know, with change in land

24 use patterns, what we are finding out is that

25 these roads are actually not used to capacity.

49

And they are really, you know, as I

2 described the character of the community before,

3 the area before, these roads, you know, are so

4 large, the character of the area is, you know,

5 just very vehicular. It doesn't have that

6 pedestrian feeling. It doesn't feel good or you

don't even feel safe being on those.

8 So with this new term and new actions

9 that the county is taking, this road diet is

10 actually reducing the width of the roadway, per

11 se, eliminating some of the travel lanes and

12 creating more of a pedestrian environment on each

13 side.

14 So it creates street tree edges,

15 sidewalks, bike lanes. All of that makes a much

16 more urban character and a much more pedestrian

17 friendly environment. So along the road frontage

18 on Fernwood, that road diet will be implemented.

19 And as part of that, the vehicular -- a bike lane

20 will be added.

21 In terms of appropriate use of land, you

22 know, the zone provided the flexibility for, you

23 know, the changes in economic and demographics.

24 And it's pretty clear, as I described before,

25 that the changes in economics have taken place in

1 that an office is not what it was, certainly not

2 for these type of office uses as well as

3 demographics, which is pretty clear that we are

4 needing more residential and especially senior

5 housing.

So this is a very appropriate type of

7 development in response to that. I also think

8 this is a large site that is ideally suited to

9 providing these kind of continuing care

10 communities.

11 It's very difficult to find these kind

12 of sites. And this is ideal to provide housing

13 and health care for a growing population. It's

14 also served by, you know, we have health care

15 facilities in the immediate area. So it's, you

16 know, a wonderful opportunity.

17 Also in terms of environmental

18 sustainability, we are doing the stream

19 restoration, obviously, the acres -- the ten

20 acres of open space and the relocation of the

21 roadway away from the stream valley buffer.

2 Then in terms of protecting established

23 neighborhoods, you know, this is compatible with

24 the surrounding area. You know, it is primarily

25 commercial. And what we are doing is creating

52

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53 1 this framework with streets that are framed by

2 buildings and will be relocated, so more towards 3 the interior.

In addition, the architectural team is 5 working and has been working on the articulation 6 and mapping of the size, which will be something

that will had been dealt with in the next steps.

8 But it is -- it will contribute to the

compatibility aspect of this.

10 And then lastly, I think in terms of the 11 purpose of the CR floating zone, it's important 12 to be clear, you know, that we are already zoned 13 CR. And, you know, the floating zone allowed for

14 that flexibility, which the intention was to

15 enable these kind of interventions, which is what 16 we are doing.

And as I mentioned before, this is a 18 hybrid that provides residential and employment 19 at the same time.

I think the last thing on that would be 21 the development standards which I think, you

22 know, they were both in the staff report as well

23 as the land use report. And if you want me to, I

24 can go through that.

But that table basically summarizes the 25

1 It's very well defined.

You have the Fernwood Road on the north

and east. You have the stream valley buffer.

You have Route 270, the wooded buffer that we are

creating. So in essence, we are creating a

framework that, with all of those elements,

provide for, you know, a compatible development.

One thing that I want to still highlight

9 is that that creation of the spine and our

10 buildings fronting that was a major goal of the

11 plan, and it sets that framework for urbanity.

You know, it provides for desired land

13 use diversity, which is what we are doing in that

14 urban framework. So I truly believe that this 15 does create that compatibility.

MS. HARRIS: Thank you. Did the hearing 16

17 examiner have a question?

18 HEARING OFFICER ROBESON: No.

19 BY MS. HARRIS:

20 Q. Okay. Then in summary, is it your

21 professional opinion that the floating zone plan

22 satisfies Section 59 7.2. 1 A, B, C and D?

23 A. I do.

54

24 Q. And is it your professional opinion with

25 respect to land use planning that the floating

1 fact that all of those standards are exceeded --

2 I mean met or exceeded.

HEARING OFFICER ROBESON: You don't have

4 to go through all of them. If you feel that the

5 staff report accurately sets them out, that's

6 fine.

7 BY MS. HARRIS:

Q. And then the final condition that I want

9 you to address, please, is Subsection D, which

10 requires the proposed floating zone to be

11 compatible with the existing improved adjacent

12 development.

I know you have touched on this. But

14 can you elaborate, please?

15 A. Yeah. I think, you know, in the

16 probably -- I will err on the side of sounding

17 like a broken record, but I really feel very

18 strongly --

HEARING OFFICER ROBESON: I am not sure

20 the criteria are redundant. But I'm just making

21 an editorial comment.

22 A. Yeah. But it's important to highlight

23 that this site is really well suited for this,

24 for this transformation. It is -- you know, it's

25 bound by very, very clear elements, you know.

1 zone satisfies all of the applicable zoning

requirements?

A. I do. And I think what it does is sets

4 the stage of the framework, because a lot of

5 those details will be worked, you know, in the

6 next steps of the plan as we go through, you

7 know, the, you know, forest conservation, storm

8 management. All the division codes, you know,

9 all of that will be part of the next steps.

10 Q. And what are those next steps in terms

11 of the entitlements that will take place at Parks

12 and Planning?

13 A. So we will go through sketch plans,

14 preliminary plan and site plan approvals as well

15 as APS testing, and, you know, all the public

16 facilities testing.

17 Q. Thank you. Is there anything else that

18 you would like to add with respect to this

19 project?

20 A. No. I think the proposed local plan

21 amendment -- plan amendment complies with the

22 intended purposes and standards of the floating

23 zone. I think it is consistent with the sector

24 plan.

25 And as I have been working with staff 56

1 along the process, it really follows the	1 getting a little more detail.
1 along the process, it really follows the 2 guidelines that were also part of that. I know	1 getting a little more detail. 2 HEARING OFFICER ROBESON: Okay. I
1 ~	l · · · · · · · · · · · · · · · · · · ·
* '	
4 staff really is feels very strongly about.	
5 I think it is in the public interest,	5 Q. Okay. So please explain your
6 and it does not negatively affect the character	6 educational background.
7 of the community. So I think it is it was	7 A. Thank you. I received my bachelor of
8 it was intended for this property to, you know,	8 science in civil and environmental engineering
9 instead of lay vacant, to actually be the	9 from University of Vermont. I then worked for
10 transformational aspect that brings to this.	10 Montgomery County Environmental Protection and
11 I truly believe this will be a catalyst	11 various other firms within Montgomery County over
12 and it will really help the Rock Spring area sort	12 the last 18 years, as well as a volunteer in
13 of become what the master plan intended.	13 environmental engineering for Peace Corps.
14 MS. HARRIS: Thank you. I have no more	14 Q. Are you a licensed professional civil
15 questions for Ms. Rodriguez.	15 engineer?
16 HEARING OFFICER ROBESON: Okay. Just	16 A. I am.
17 thank you. Just for the record, is there anyone	MS. HARRIS: Thank you. And as I noted,
18 not represented by Ms. Harris that wishes to ask	18 Mr. Hoffman has not previously testified as an
19 questions at this time? Hearing none, thank you	19 expert in civil engineering, but I would like to
20 Ms. Rodriguez.	20 have him qualified as such based on his academic
21 Ms. Harris, you may call your next	21 record, and perhaps equally important, his 18
22 witness.	22 years of experience.
23 MS. HARRIS: Thank you. And that would	23 A. And I have also served on the Maryland
24 be Timothy Hoffman, civil engineer with Soltesz.	24 BIA land development committees and Montgomery
25 HEARING OFFICER ROBESON: Mr. Hoffman,	25 County Department of Permitting Services storm
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63 1 map amendment, a storm water narrative, what was A. As the staff report has indicated, yes. Q. Thank you. And do you conclude pursuant 2 submitted, the narrative explains what are both 3 the existing and the proposed storm water in a to zoning ordinance Section 5.1.2 A2 that the 4 conceptual level. Shall I go on? proposed use is in balance and supported by the Q. An can you just very generally describe existing and planned infrastructure in the sector 6 what that is at this point? plan area? A. Yes. The existing site has a storm 7 A. Yes, I do. 8 water wet pond as well as several oil separators, 8 MS. HARRIS: Thank you. Those are --9 sand filters, which are older types of storm that completes my questioning of Mr. Hoffman. HEARING OFFICER ROBESON: Thank you. Is 10 water facilities. 10 The narrative explains how the existing 11 there anyone on this conference call that is not 11 12 wet pond will remain but the older facilities 12 represented by Ms. Harris that would like to ask 13 that are on site for the existing surface parking 13 this witness any questions? 14 will be replaced with new storm water management, Hearing none, you may be excused. 14 15 including micro bioretention which are planted 15 MS. HARRIS: Thank you. 16 surface features for storm water, as well as HEARING OFFICER ROBESON: Okay. Go 16 17 grass swales, and those will work in concert with 17 ahead, Ms. Harris. 18 the existing storm water pond for storm water 18 MS. HARRIS: So our final witness is 19 management for the new impervious areas. 19 Mr. Carl Wilson, the transportation engineer. 20 Q. Has this plan been vetted or in any way HEARING OFFICER ROBESON: Thank you. 21 shared with the Department of Permitting 21 Mr. Wilson, is he new to this? 22 Services? MS. HARRIS: It looks like he's on. 23 A. Yes. A preapplication meeting was done 23 Carl I think you are on, but your camera is not 24 with Montgomery County Department of Permitting 24 on and your voice is not on. 25 Services Water Resources, where we discussed both MR. WILSON: Sorry. I just had a hiccup 62 64 1 the existing facilities and proposed facilities, there. I'm back on now. 1 2 and our intent to provide storm water management HEARING OFFICER ROBESON: We still need 3 to the maximum extent practicable. your camera. There we go. Q. Thank you. And is the property located MS. HARRIS: Thank you. 5 within a special protection area? 5 HEARING OFFICER ROBESON: Mr. Wilson, A. It is not. please raise your right hand. Q. And have you reviewed the 2017 Rock CARL WILSON, having been duly sworn, 8 Spring Sector Plan? testified as follows: A. Yes. 9 HEARING OFFICER ROBESON: Okay. Go 10 Q. And are there any road dedications 10 ahead, Ms. Harris. 11 required in connection with the development of MS. HARRIS: Thank you. 11 12 this property? EXAMINATION BY COUNSEL FOR THE APPLICANT 13 A. There are not. 13 BY MS. HARRIS: 14 Q. Going to the adequacy of public 14 Q. Mr. Wilson, can you please state your 15 facilities, in terms of utilities, is there 15 primary occupation? 16 adequate gas, water and electric to accommodate 16 A. Sure. I'm a traffic engineer with The 17 the proposed project? 17 Traffic Group. 18 A. Yes, per the report. 18 Q. And have you previously qualified as an 19 Q. When you say report, are you referring 19 expert in traffic engineering either before this 20 to the staff report? 20 body or any other comparable body? 21 A. I apologize. Per the staff report, I 21 A. Yes, I have, before this body before and 22 will confirm, yes, as well as any letters from 22 then others in the past as well. 23 the utility agencies. 23 Q. Others within the state of Maryland?

25

24 A. Yes.

MS. HARRIS: Thank you. I can go in to

24 Q. Thank you. And is there adequate police

25 and ambulance service to accommodate this site?

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#### Transcript of Administrative Hearing Conducted on April 17, 2020

65

1 more elaboration of Mr. Wilson's expertise.

- HEARING OFFICER ROBESON: Well, I just
- 3 have one question. Are you licensed in the state
- 4 of Maryland?
- A. Yes. I'm a licensed professional
- 6 engineer, and I'm also a certified professional
- traffic operations engineer and road safety
- professional.
- HEARING OFFICER ROBESON: Okay. That --10 that answers the question. Go ahead, Ms. Harris.
- MS. HARRIS: Thank you. 11
- 12 BY MS. HARRIS:
- 13 Q. Are you familiar with the subject
- 14 floating zone application, Mr. Wilson?
- 15 A. Yes, I am.
- 16 Q. Thank you. And what were you asked to
- 17 do in connection with this application?
- 18 A. We prepared a traffic statement for this
- 19 site. Basically, what we did was we took a look
- 20 at what was existing on site, was the traffic
- 21 generated by the current office use, and compared
- 22 that to what is proposed for the CCRC use.
- 23 Q. And I would note that that is Exhibit 12
- 24 of the record. And what was your conclusion

- 25 based on that evaluation?

- 66
- A. Currently, the site generates
- 2 approximately 755 a.m. peak hour trips and
- 3 796 p.m. peak hour trips based on Montgomery
- 4 County rates. When it gets reconstructed with up
- 5 to the 1,560 units, the combination of
- 6 independent living units, assisted living units
- 7 and skilled nursing, we would be down to 218
- 8 morning peak hour trips and 250 evening peak hour
- 9 trips.
- 10 So it's a net reduction during the
- 11 morning of 537 trips and during the evening of
- 12 546 trips.
- 13 Q. And is there currently capacity to
- 14 accommodate the existing use on the site?
- 15 A. Yes. We took a look at traffic counts
- 16 at the three intersections, the three site access
- 17 intersections on Fernwood, at Rockledge at Rock
- 18 Spring Drive and we will call it Democracy Plaza,
- 19 which is that signalized intersection farthest to 20 the south on the site.
- And each of those are currently below
- 22 the CLV threshold for the area.
- 23 Q. When you said CLV, you mean?
- 24 A. That is the critical lane volume. That
- 25 is basically the standard of care that Park and

- 1 Planning, Maryland National Park and Planning
- Commission, uses to establish the adequacy on the
- 3 roads.
- Q. So if there is adequate capacity now and
- the number of trips is being reduced
- significantly, can you please state what your
- opinion is about the future capacity to
- accommodate the use?
- A. We believe that the future use could be 10 accommodated on the roads based on what is 11 proposed.
- 12 Q. Thank you. And is it your opinion that
- 13 proposed use is in the public interest?
- 14 A. It is, yes, because, again, it's
- 15 generating fewer trips than are out there today.
- 16 Q. Thank you. Section 5.1.2 A2, one of the
- 17 intents of the CR floating zone is to ensure that
- 18 the proposed use is in balance with and supported
- 19 by the existing plan infrastructure and the
- 20 sector plan.
- 21 Are you aware of any plan infrastructure
- 22 and will the project be supported by this
- 23 infrastructure?
- 24 A. Yeah. The big thing that is proposed in
- 25 this area along our frontage is the road diet.

- And Ms. Rodriguez had alluded to that in her
- testimony.
- And that is something that can be
- accommodated. And basically, what the road diet
- would do would take the existing section of
- Fernwood Road and reduce it from two travel lanes
- in each direction to a single travel lane in each
- direction.
- We did actually look at the capacity for
- 10 that to occur as well. And we believe that we
- 11 still would have adequate capacity below that CLV
- 12 threshold to accommodate the road diet.
- 13 Q. Thank you. And is this property -- is
- 14 this property served -- currently served by
- 15 public transportation?
- 16 A. It is, yes. It's actually got three bus
- 17 stops located along the frontage. Just to the
- 18 north of Rock Spring Drive, almost where the
- 19 existing right in-right out is on the property,
- 20 there is a bus stop that is served by the Metro 21 J2 line.
- 22 It's also served by Ride On bus routes
- 23 6, 26, 47 and 96, and that actually gives the
- 24 property quite a bit of connectivity to many
- 25 different transit sources. So the J2 line, that

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## Transcript of Administrative Hearing

8

Plaza.

24 conditions.

25

Conducted on April 17, 2020 69

actually provides connectivity. It's called the

Bethesda Silver Spring line operated by Metro.

And that actually runs from the

4 Montgomery Mall Transit Center, stops at NIH and

5 then three main Metro stations at Medical Center,

6 Bethesda and Silver Spring. It has connectivity

to each of those Metro rail stations.

8 The Ride On Route 6, Parkside,

9 Grosvenor, Strathmore and then to Montgomery Mall

10 Transit Center. Route 26, that provides service

11 from Glenmont Metro, to Aspen Hill, Wheaton

12 Woods, Twinbrook Metro station, White Flint Metro

13 station, and then to the Montgomery Mall Transit

14 Center.

Route 47, that provides connectivity to 15

16 Rockville Metro station, and then stops along

17 Maryland Avenue, Park Hill, Seven Locks,

18 Montgomery Mall Transit Center and then up to the

19 Bethesda Metro station.

Finally, Route 96, that provides

21 connectivity from Grosvenor Metro station,

22 Tuckerman Lane, Long Spring Park and then

23 ultimately Montgomery Mall Transit Center.

24 So in addition to the connectivity of

25 the bus transit lines, it has significant

70

1 try to make better use of the space that is

23 actually relatively low under existing

19 center, there were 574 and 625.

2 there. It's about an 80-foot -- about an 80-foot

1 I don't understand what you did to -- to compare. You took the existing CLVs or the proposed CLVs?

A. Sure. We took counts in May 2019. So

4 that was back when everything was running normal

in terms of traffic. We compared those counts at

each of the three intersections along Rockledge

We looked at each of those, and we

11 currently below the threshold standards. So, for 12 example, the threshold, I believe, is 1,500 in

13 this area. Our CLVs were 697 in the morning and

10 determined that the CLVs for each of those is

14 1029 at Rockledge under existing conditions.

Looking down, down the street at

16 Democracy Plaza, we were at 502 and 672 for our

17 CLV. So well below. And then moving -- sorry --

18 back up to the north at Rock Spring right in the

And that's really what is suggesting

22 Because the through volumes along Fernwood are

So the whole idea of the road diet is to

21 that the road diet would be helpful in this area.

Drive, at Rock Spring Drive and then at Democracy

right of way. And basically, the road diet would

4 just try to take it from a very auto centric type

use and make it more compatible to the pedestrian

uses and potential bicycle uses out there as 7 well.

8 HEARING OFFICER ROBESON: All right.

9 A. So if we take -- go ahead.

10 HEARING OFFICER ROBESON: Let me

11 interrupt for a moment. Did you take your

12 projected traffic and run a CLV analysis based on

13 the road diet, or did you say it's so under

14 utilized right now or that the volumes are so low

15 right now, that given your reduction in traffic,

16 you believe that the capacity will be sufficient?

17 A. We -- we ran the existing volumes today

18 through the potential road diet. Okay. So -- so

19 we never reduced it any further to account for

20 our trips. So -- so we basically took that

21 existing lane use today that is a through lane

22 and a shared through right lane along Fernwood 23 generally and we reran the CLV analysis as if it

24 had a separate left turn lane, through lane and

25 short right turn lane, you know, throughout this

1 availability of Metro rail stations that are 2 served right in front of the property.

Q. Thank you. That is helpful. In

4 conclusion, is it your professional opinion that

5 the subject rezoning application pursuant to

6 Section 59 7.2.1 E2E generates traffic that does

7 not exceed the critical lane volume or volume

8 capacity ratio standards as applicable under the

9 planning board's LATR guidelines?

10 A. Yes. I agree with that.

11 Q. Thank you. Do you have any other

12 comments or observations you would like to make?

HEARING OFFICER ROBESON: Well, I had --

14 I have a question. Have you actually run the

15 numbers under the proposed road diet plan?

16 A. We did, yes. We took a look at the CLV

17 basically taking the existing shared through

18 right lane on the outside and basically

19 converting the intersections, converting that to

20 basically to a single travel lane in each

21 direction.

22 The other -- the other component to that

23 is that today, there are like along, for

24 example --

HEARING OFFICER ROBESON: Just a second. 25

	April 17, 2020	
73	1 concludes and I don't balians there are arry	75
1 section under the existing volumes. Take those	1 concludes, and I don't believe there are any	
2 exact same volumes from May 2019	2 other matters. We want to thank the hearing	
3 HEARING OFFICER ROBESON: I see.	3 examiner.	
4 A and we still found that there's	I think the virtual format worked very	
5 adequate capacity with the existing volumes. So	5 well. We appreciate all the preliminary steps	
6 ours would even be lower than that once the CCRC	6 necessary to make it run smoothly.	
7 is built.	7 HEARING OFFICER ROBESON: I appreciate	
8 HEARING OFFICER ROBESON: I understand.	8 everyone's help as well. So thank you very much.	
9 Okay. Thank you.	9 And I told you what to expect but you already	
MS. HARRIS: And I have no further	10 know that. So with that, I am going to adjourn	
11 questions for Mr. Wilson.	11 this hearing.	
12 HEARING OFFICER ROBESON: Okay. Is	MS. HARRIS: Thank you. Take care.	
13 there anyone on this call that is not represented	HEARING OFFICER ROBESON: Goodbye.	
14 by Ms. Harris that wishes to ask Mr. Wilson a	14	
15 question? Okay.	Off the record at 11:03 a.m.)	
Hearing none, thank you very much,	16	
17 Mr. Wilson.	17	
MR. WILSON: You are welcome.	18	
MS. HARRIS: I would just like to make a	19	
20 very brief closing statement. Through our	20	
21 witnesses, we have demonstrated that the request	21	
22 for the rezoning that would increase the R	22	
23 designation from .75 to 1.5 is appropriate for	23	
24 this site.	24	
25 It's consistent with the master plan.	25	
74	CERTIFICATE OF CHARTE AND DEBOTTED	76
1 It's certainly in the public interest. I think	1 CERTIFICATE OF SHORTHAND REPORTER	
2 the two things to focus on is the fact that no	2 NOTARY PUBLIC	
3 school children will be identified will be	I, Dianna C. Kilgalen, the officer	
4 generated, and that the traffic is less than the	4 before whom the foregoing deposition was taken,	
5 existing conditions.	5 do hereby certify that the foregoing transcript	
6 The LMA satisfies the zoning ordinance	6 is a true and correct record of the proceedings	
7 requirements, including the floating zone	7 taken; that said proceedings were taken by me	
8 requirements of Section 59.5. And we have	8 stenographically and thereafter reduced to	
9 demonstrated that the LMA meets all of the	9 typewriting under my direction; and that I am	
10 findings necessary under 59 7.2.1 E.	10 neither counsel for, related to, nor employed by	
And that concludes our presentation.	11 any of the parties to this case and have no	
12 Thank you.	12 interest, financial or otherwise, in its outcome.	
13 HEARING OFFICER ROBESON: Okay. Thank	13 IN WITNESS WHEREOF, I have hereunto set	
14 you very much. I'm going to leave the record	14 my hand and affixed my notarial seal this 23rd	
15 open for ten business days to receive the	15 day of April, 2020.	
16 transcript.	My commission expires June 28th, 2021.	
17 After that, as you know, I have 45 days	17	
18 to issue a recommendation to the county council.	18	
19 You will receive notification. If you disagree	19	
20 with anything I recommend, you may request oral	20	
21 argument with the county council. And you will	21	
22 receive notification of the procedures for that.	22 Single Property States of the states of t	
<u> </u>		
23 Is there anything else, any other matter	23 NOTARY PUBLIC	
<u> </u>	De Congression de la constante	

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13:15, 16:7,	acquisitions	adding	74:17
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62:25, 66:14,	47:16, 48:11,	adopted	28:1
67:8, 68:12	48:16, 50:8,	8:4	align
accommodated	50:10, 50:17,	aerial	36:12
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	Conducted on 1	1 /	
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