

MONTGOMERY COUNTY



Department of Correction and Rehabilitation

Stefan F. LoBuglio

Chief, Pre-Release and Reentry Services



Minimizing the Risk of Prisoners' Reentry into the Community: Montgomery (Maryland) County's Approach

First Annual Meeting on the Economics of Risky Behaviors

Andrew Young School of Policy Studies

Institute for the Study of Labor (IZA)

Deutsches Institut für Wirtschaftsforschung (DIW DC)

March 21, 2009

CARE, CUSTODY, CONTROL AND COMMUNITY

DEPARTMENT OF CORRECTION AND REHABILITATION



Isiah Leggett
County Executive

Arthur M. Wallenstein
Director

September 10, 2008

Dear Colleagues:

Line correctional staff and administrators in the nation's 3,000+ jails are embracing an expanded mission that recognizes our public safety obligation to focus on the release process and reentry preparation of the 12 million individuals who leave our facilities each year. Excellence in **Care, Custody, and Control** must always remain the foundation of our work, but as a field, we have now begun to add a fourth "C" to our mantra: **Community**. We recognize that our facilities are community institutions, and that many of our releases are at high risk for re-offending and causing greater victimization, have serious mental health problems, lack viable housing and job prospects, and can add to the instability of already fragile families and neighborhoods. We need to pay attention to not only what happens behind the wall, but our impact on our surrounding communities.

In an effort to build knowledge on the challenges and practices of reentry from jail, the U.S. Department of Justice's Bureau of Justice Assistance invested in the Jail Reentry Roundtable Initiative, a joint project of the Urban Institute, John Jay College of Criminal Justice, and the Montgomery County (Maryland) Department of Correction and Rehabilitation. Over the last couple years we have commissioned seven papers, convened a Jail Reentry Roundtable and two national advisory meetings, conducted a "scan of practice," and interviewed practitioners from around the country. Hundreds of correctional staff and other stakeholders have contributed directly to this Initiative. All of this material is available at www.urban.org/projects/reentry-roundtable/roundtable9.cfm

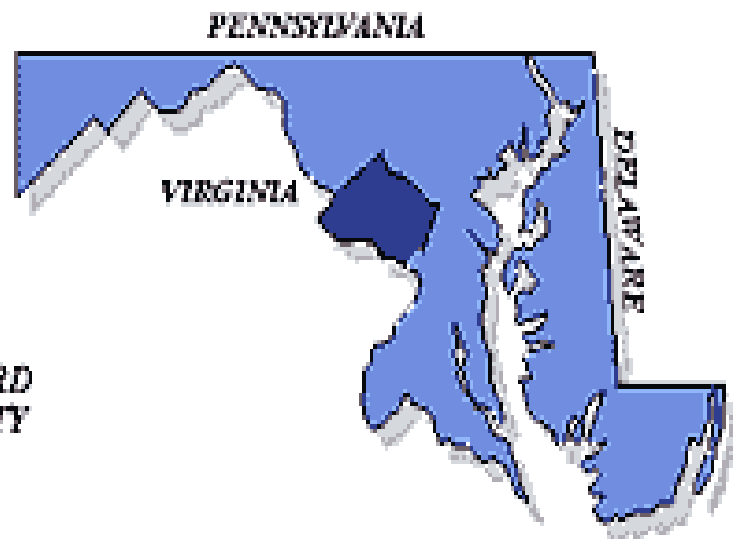
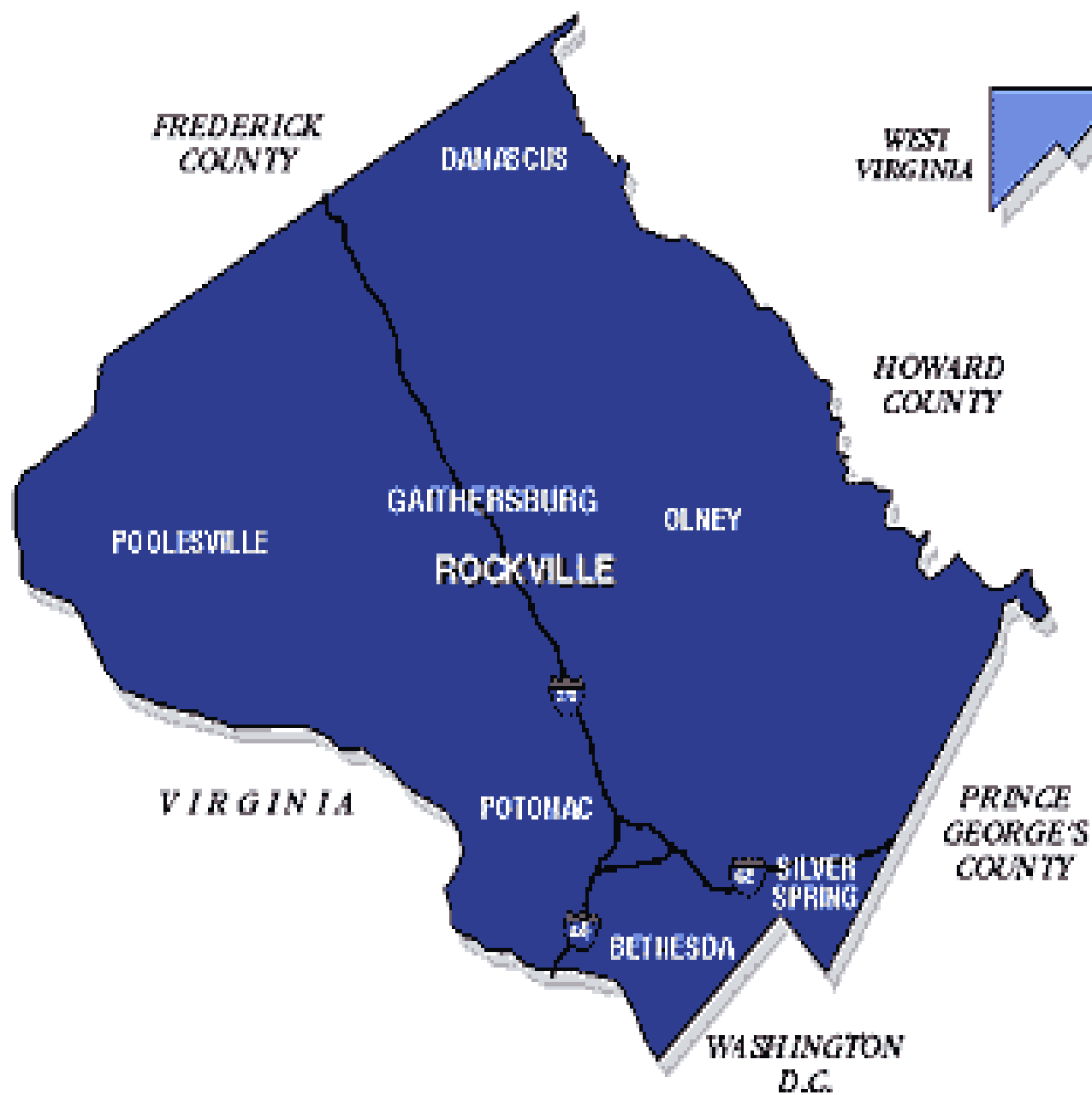
As chair of the Jail Reentry Roundtable Initiative, I am pleased to announce two new reports that synthesize what we have learned through these efforts. *Life after Lockup: Improving Reentry from Jail to the Community* synthesizes the unique challenges and opportunities of reentry from jail and highlights local reentry efforts around the country. *The Jail Administrator's Toolkit for Reentry* is a practical guide for jail administrators and local correctional staff to address community reentry issues. These reports are the first national resources to address the millions of releases from jail each year, and join the larger literature on reentry that heretofore has focused exclusively on release from prisons.

On this topic, we have come far in a short period of time. On April 9, 2008 President Bush signed the Second Chance Act that explicitly includes jails in funding and research on promising reentry practices. This comes only five years after a pivotal meeting in Branson, Missouri of the Justice and Public Safety Steering Committee of the National Association of Counties where 100 elected county officials first publicly raised the importance of focusing on reentry from jail. Our progress owes a debt of gratitude to the dynamic leadership of the Bureau of Justice Assistance that has funded our work, and to the expert guidance and planning skills of organizations such as the Urban Institute and John Jay College. We still have a long way to go to infuse all of our nation's jails with promising and evidenced-based reentry practices, but reports like those enclosed are pointing us in the right direction.

I am pleased to share these reports with you and applaud the leadership of jail staff across the country that are embracing our collective mission of **Care, Custody, Control, and Community**.

Sincerely,

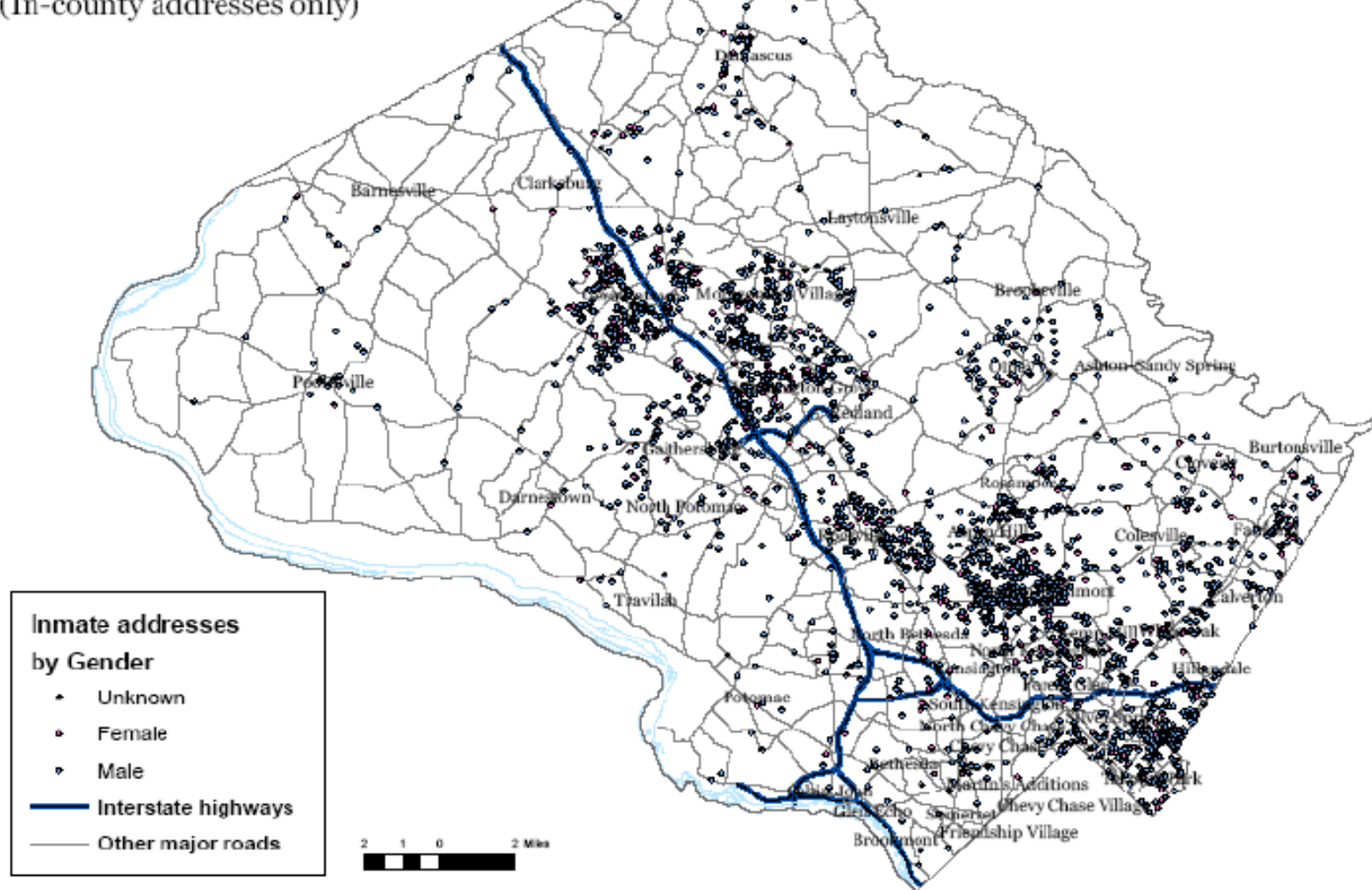
Arthur Wallenstein
Chair of Jail Reentry Advisory Group



497 Square Miles
Population: 873,341*
*2000 Census Survey

MONTGOMERY COUNTY

Address Locations of Inmates Released
from Department of Corrections Custody
January 1, 2007 - December 31, 2007
(In-county addresses only)

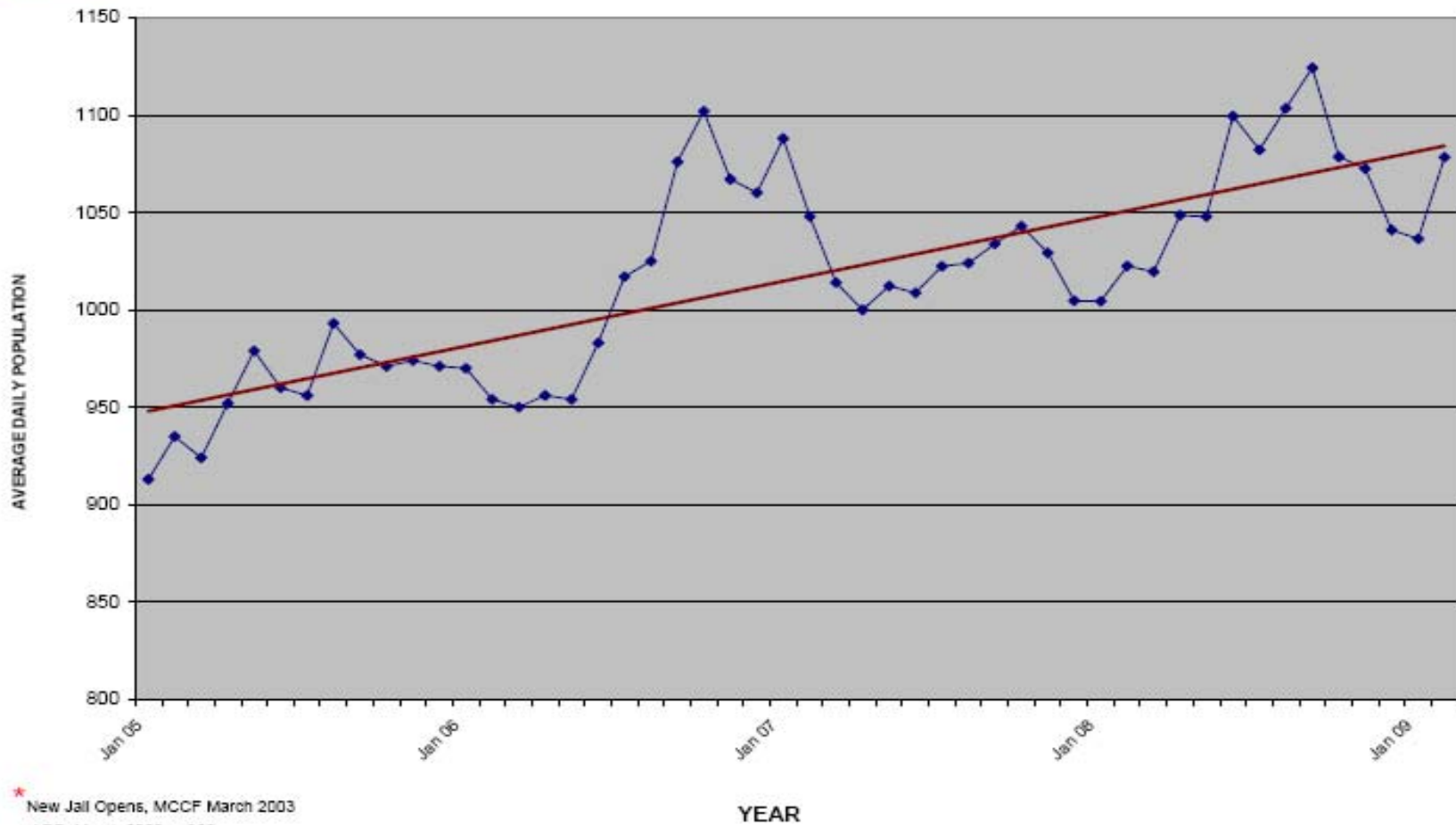


Data sources: Montgomery County Department of Corrections, Montgomery County Department of Technical Services

Department Statistical Overview



DEPARTMENT OF CORRECTION AND REHABILITATION DOCR AVERAGE DAILY POPULATION JANUARY 2005 - FEBRUARY 28, 2009



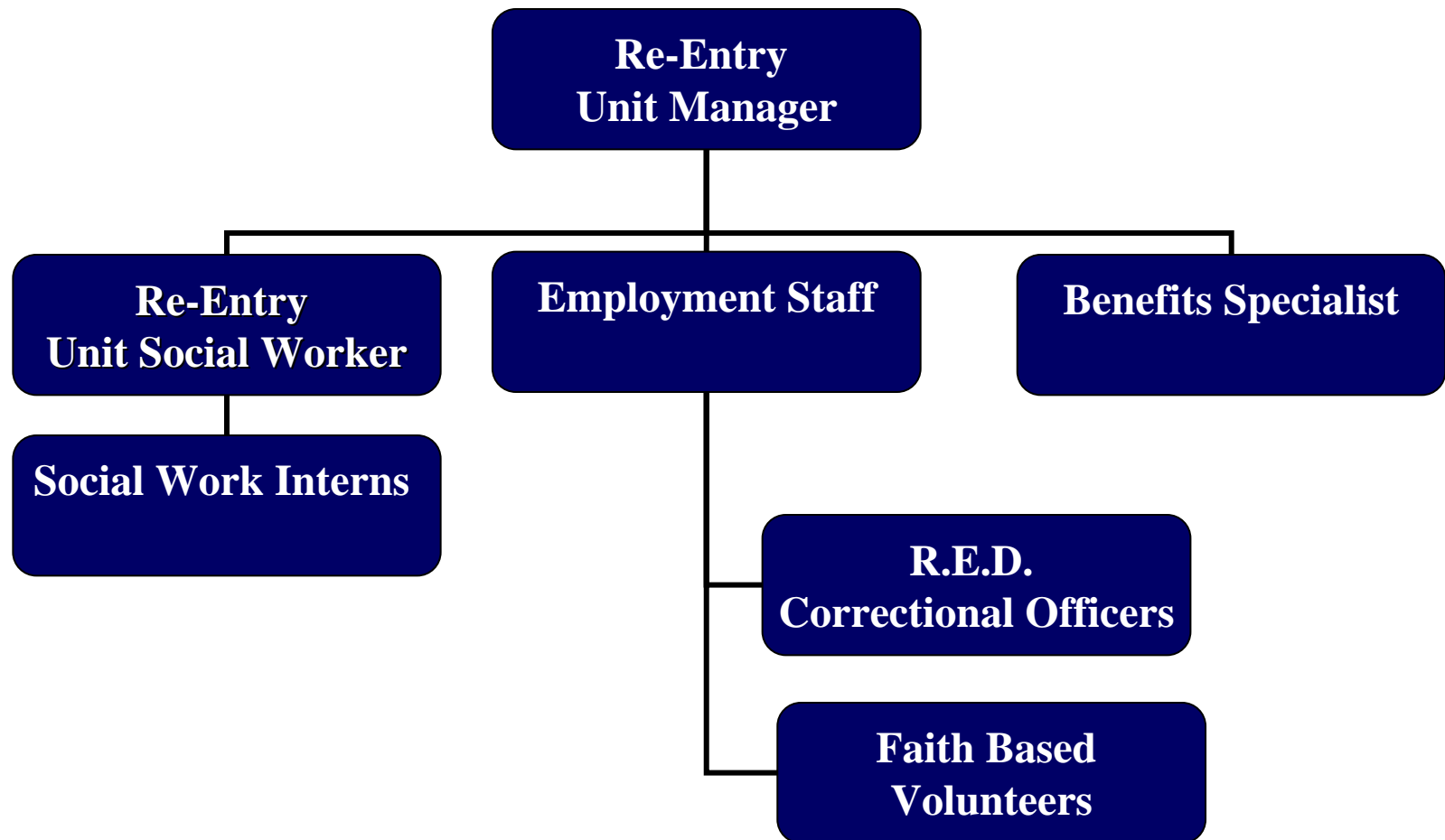
Montgomery County Correctional Facility



Jail Based Reentry

Reentry for All Program

Re-Entry Unit ‘In House’ Staff



Typical Re-Entry Client Needs

- **Ongoing medications (physical and psychiatric)**
- **Ongoing mental health counseling**
- **Substance abuse counseling**
- **Domestic Violence Programs**
- **Shelter Referrals**
- **Food Stamps and food bank**
- **Access to community health clinics**
- **Job and educational programs**

Jail Based Re-Entry

Jail Based Programming

Sentenced
Inmates
(90 Day
Minimum)

Education
JAS
MRT
CIU
Work skills
Life Skills
Parenting
DBT
ESOL
Work Force
Faith Based

One
Stop
Work
Center

Coordinated
Case
Management

Transitional
Housing

CRES

Crisis
Center

CATS

OPD
Client Services

Addictions
Treatment

Faith Based
Community
Reentry

Parole
And
Probation

IDENTITY
Latino Youth
And Families

Benefits
Specialist

PATH

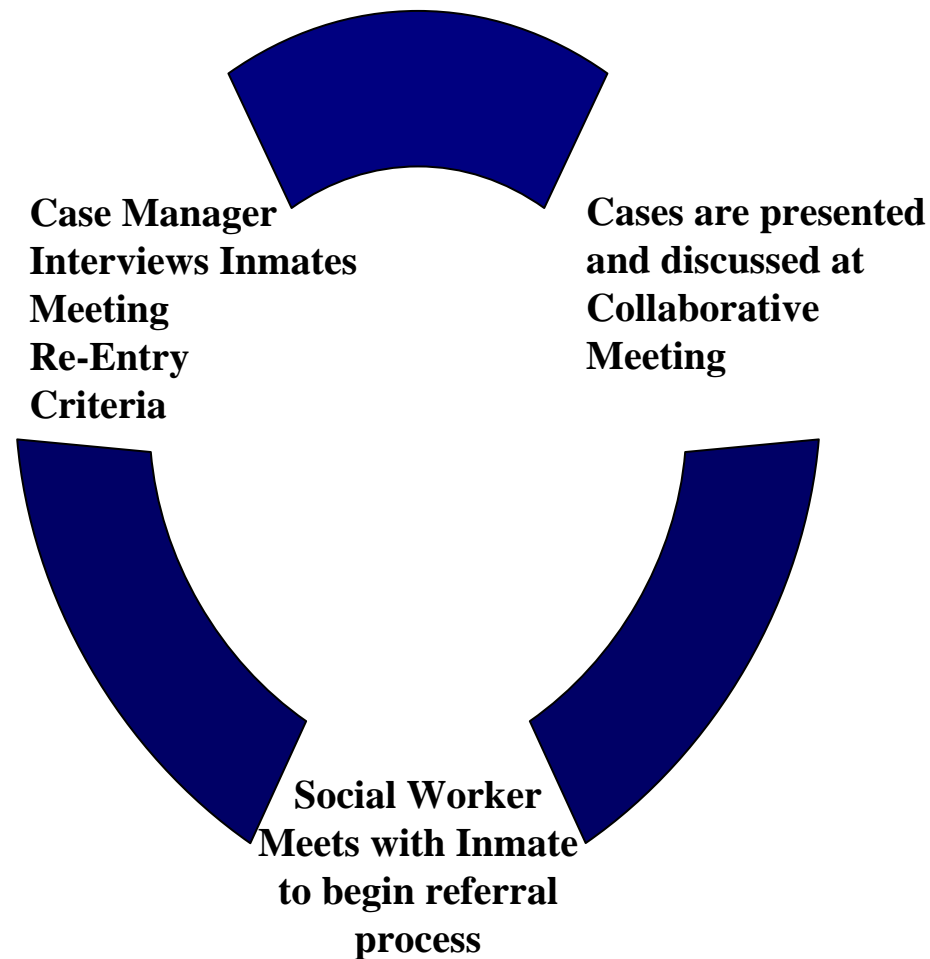
Research

Data
Collection
And
Mapping

C
O
M
M
U
N
I
T
Y

R
E
T
U
R
N

Collaborative Case Management Overview



Collaborative Case Management Montgomery County Correctional Facility

- **Meets Bi-weekly**
- **Key to post release planning**
- **Identification of resources**
- **Sharing Information**
- **Linkages are initiated**
- **Referrals are made**
- **Partnerships are initiated**
- **Formal and Informal networking**



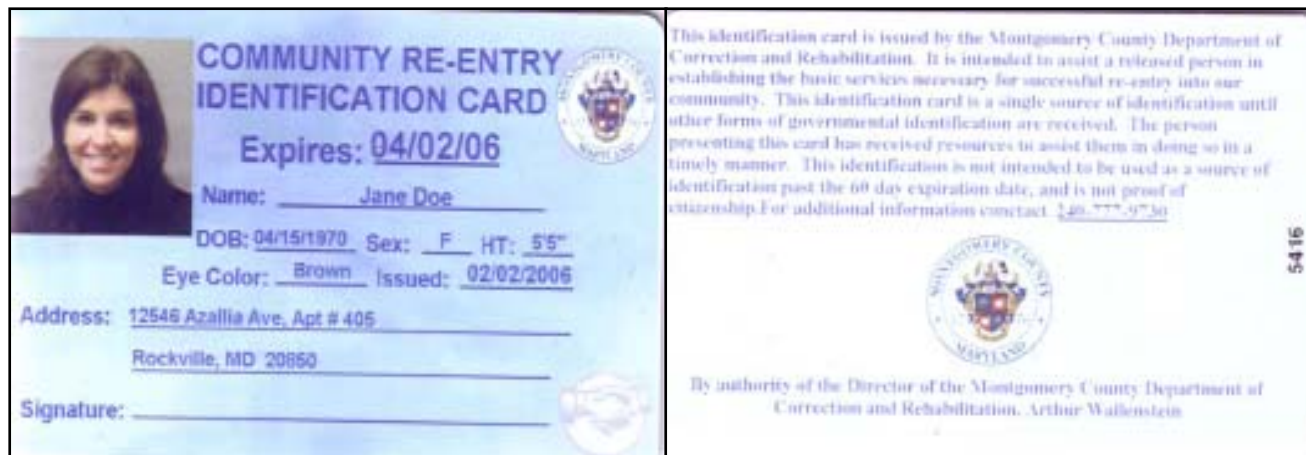
Partners in Attendance

- **Parole and Probation**
- **Office of the Public Defender**
- **Police**
- **Mental Health Treatment Providers**
- **Substance Abuse Treatment Providers**
- **Crisis Center**
- **Faith Based Organizations**
- **Cultural-based organizations**
- **Medical Providers**
- **“In House” Case managers and treatment providers**

On average we have 40+ direct service providers present!

Re-Entry ID Card

- Legal Photo Identification
- RIDE ON bus/Transit Pass
- Library Card for computer access



Sample Card

Why do ex-offenders need an ID?

- **To get a job**
- **To access county based substance abuse and mental health treatment**
- **To access public health care clinics**
- **To ride the bus to and from appointments**

Re-Entry Employment Development (R.E.D. Team)

A Quick Look Around

Preparing For Employment Success

**Digital Imaging Shop
Job Shop**



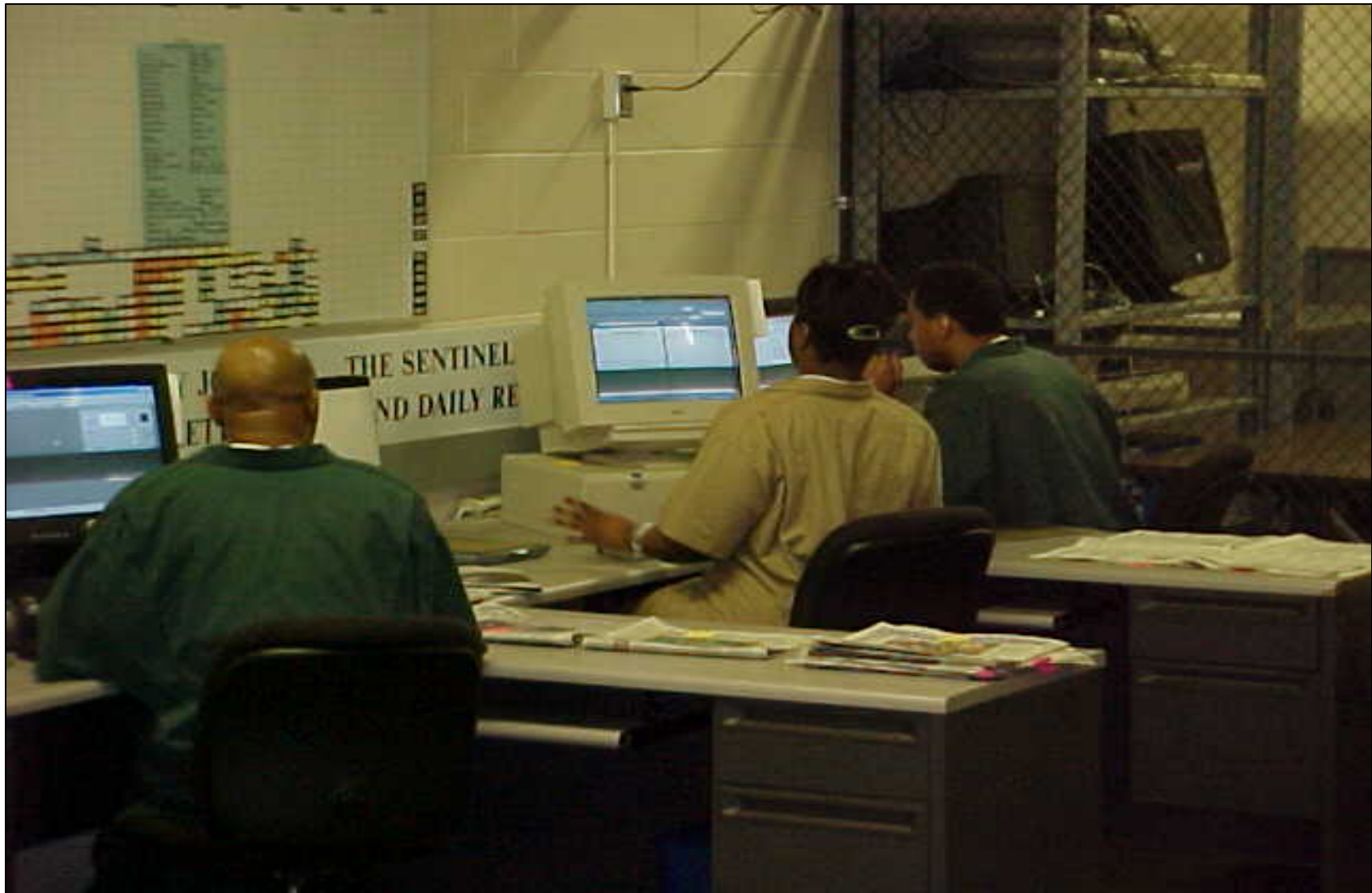
**Bakery Program Graduation
Lifeskills Education**



Digital Imaging Shop



Daily Newspaper Scanning



Job Shop



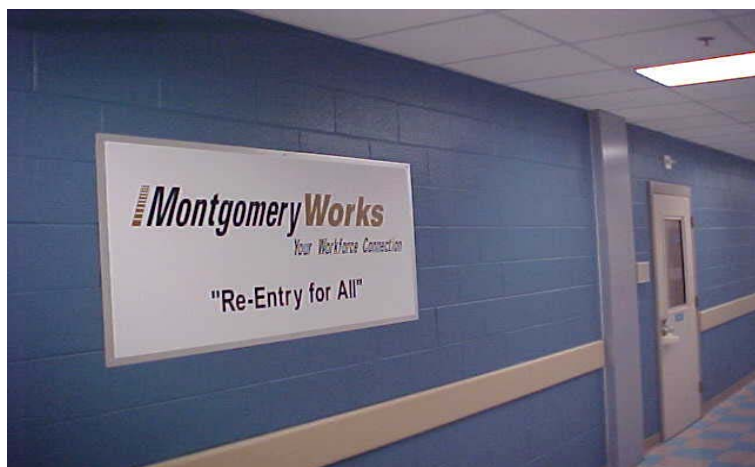
Re-Entry Employment Services

Partners

Montgomery Works
Your Workforce Connection



MCCF ONE STOP Offender Employment Center



Jail-based One-Stop Career Center

- **Resource Library**
- **Video Room**
- **Legal Identification Card**
- **Practice Interviewing Room**
- **Computer Lab**
 - **Labor Market Research**
 - **Self-Assessment**
 - **Work on resume, cover letters, and applications**
 - **Job Search**
 - **Travel information on getting to job**

Community Corrections

**Pre-Release and Reentry
Services Division
(PRRS)**

Pre-Release and Re-Entry Services Division Work Release

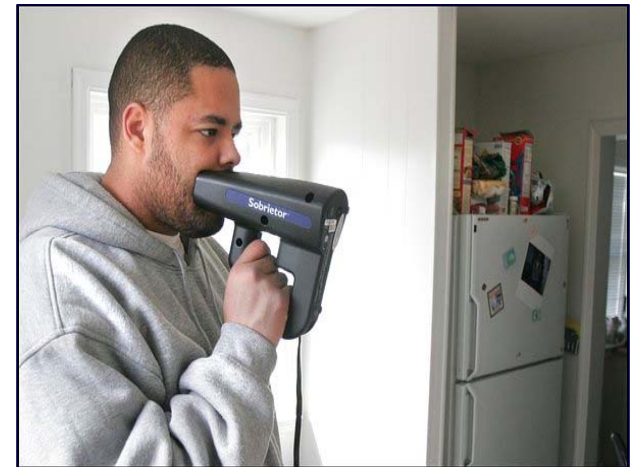
171-bed Residential

- **Sited in 1978**
Rockville, Maryland
- **ACA Accredited**



45-Client Home Confinement

- **Electronic monitoring**
- **Mobile field team**

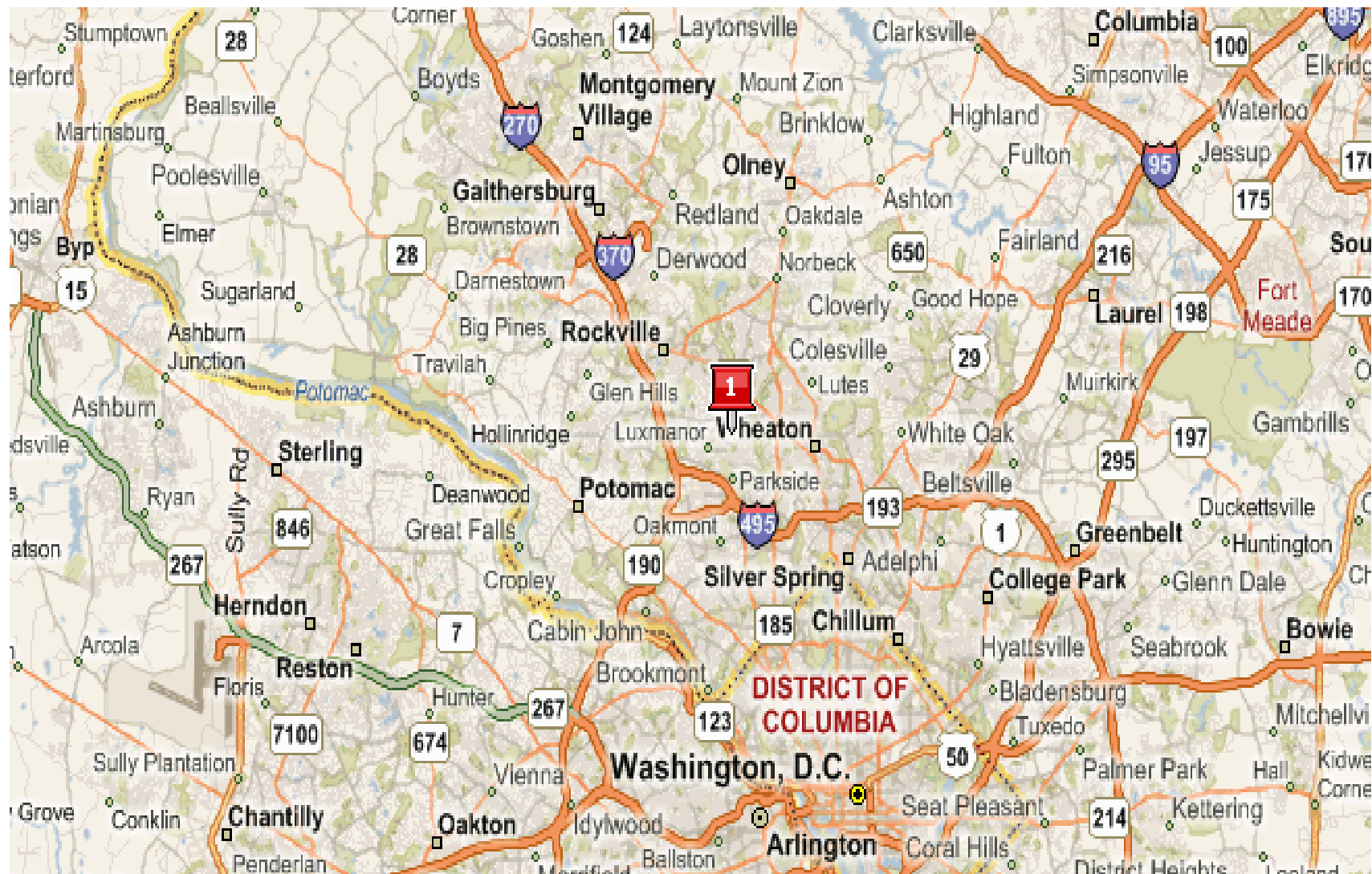


Montgomery County Pre-Release Center



Rockville, Maryland

Greater Washington Area



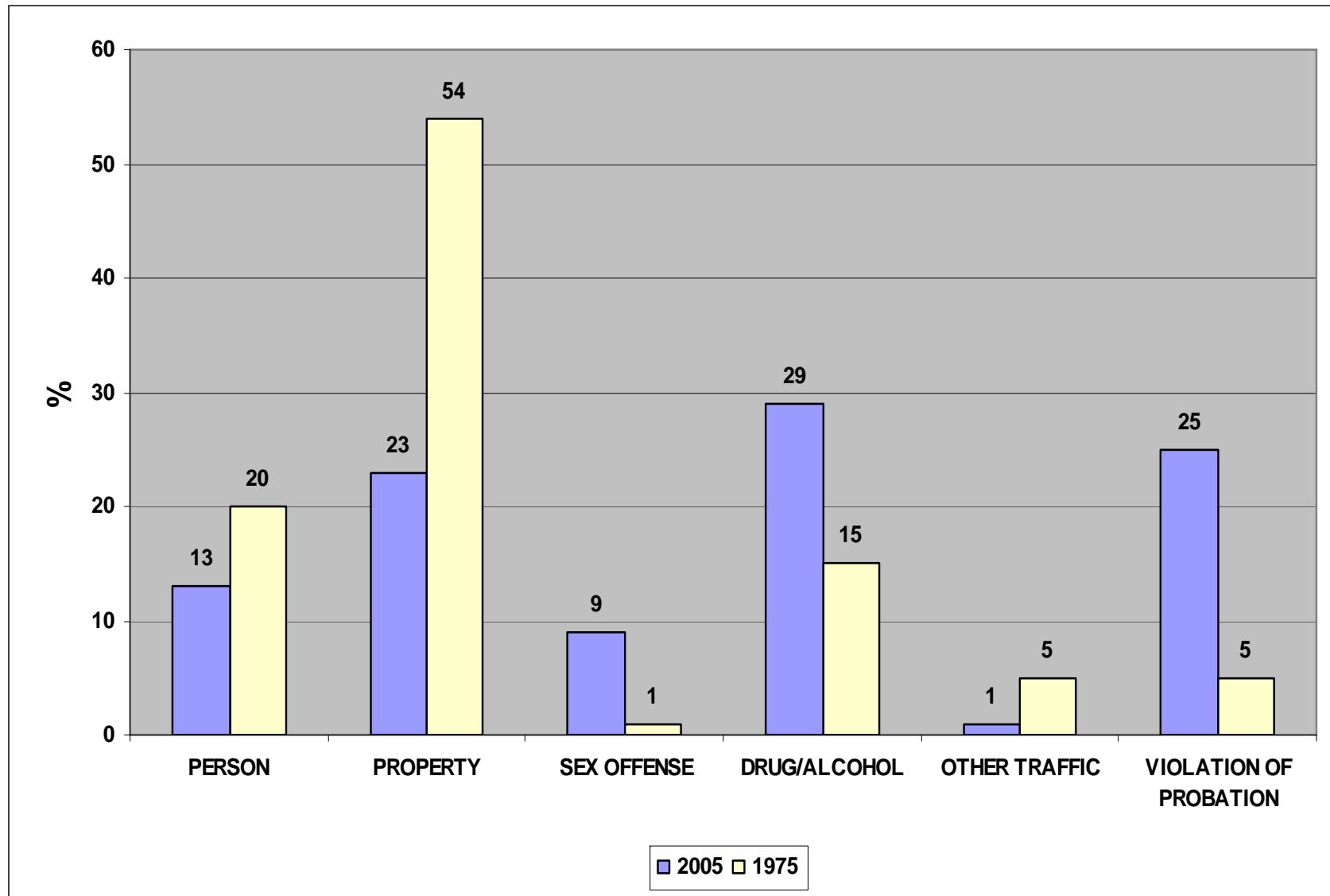
Pre-Release Center location near Transportation and Jobs



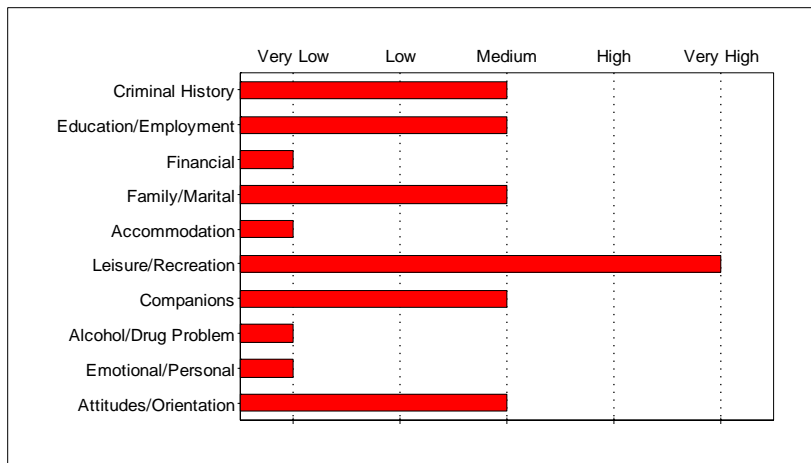
Client Population

- **Sentenced Individuals within 1 year of release**
- **Local, State, and Federal incarcerants**
- **Gender**
 - **87% Male**
 - **13% Female**
- **Age (33.6 Median)**
 - **32 years male**
 - **38 years female**
- **Race/Ethnicity**
 - **54.4% Black**
 - **35.3% White**
 - **8.8% Hispanic**
- **Education**
 - **36% HDS**
 - **20% GED**
 - **15% Some College**
 - **29% Drop outs**

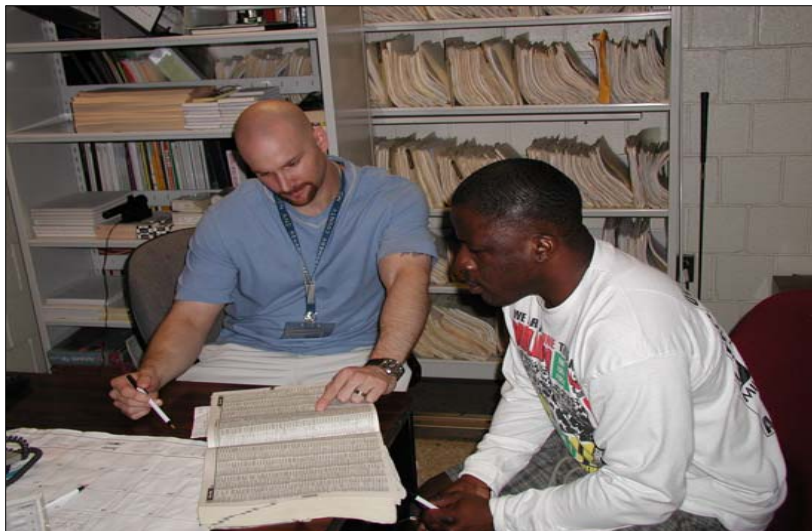
Offense Distribution Comparison 2005 vs. 1975



Services



- **Assessment (LSIR)**
- **Individualized reentry plans**
- **Evidenced-based programs**
- **Family involvement**
- **Community partners**
- **Faith-based mentors**
- **Education**



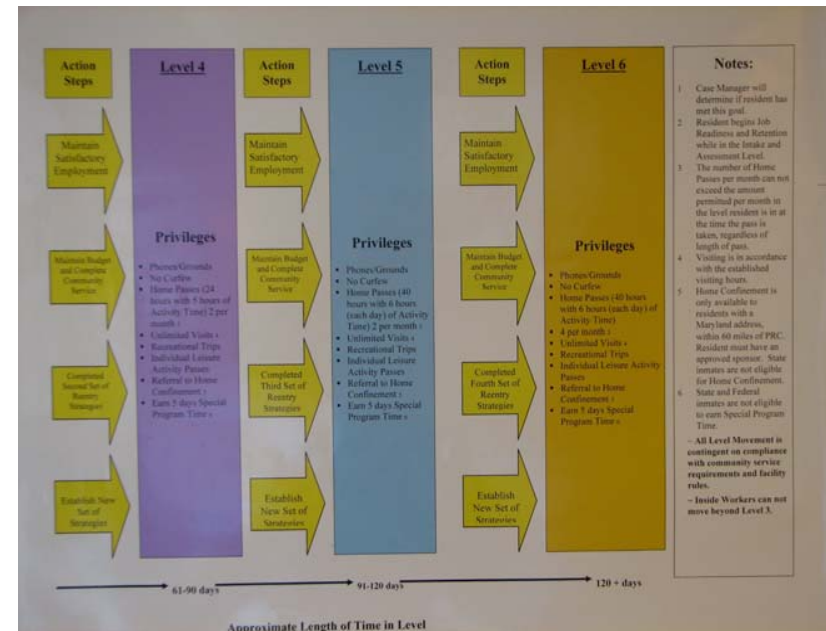
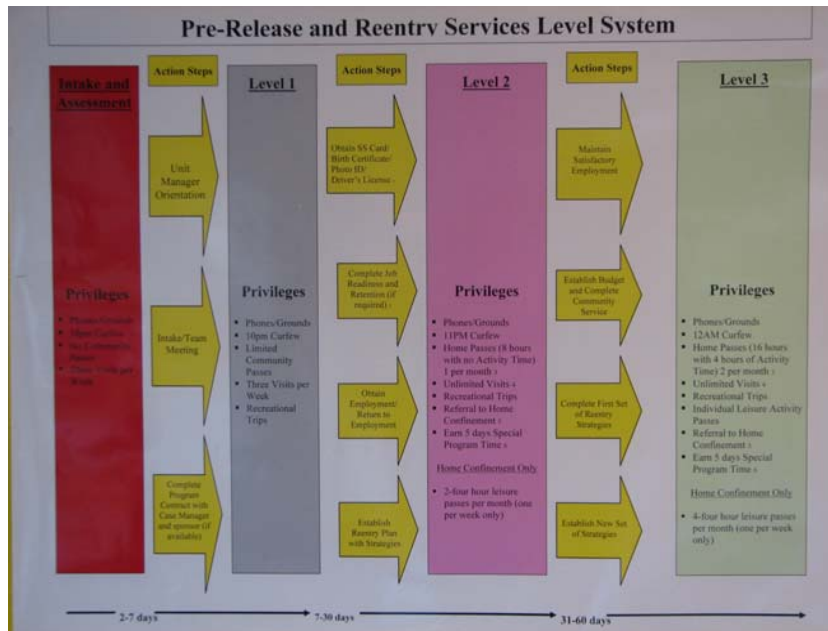
Welcome Home: Prison Outreach Ministry of the Archdiocese of Washington, DC



- Assigns mentors who are spiritually strong, value-centered role models to clients
- Provide educational tutoring, computer instruction, career guidance, resume preparation and other services matched to clients' need
- Recruits from county's Roman Catholic parishes and other faith-based organizations
- 54 mentors in 2007 who contributed over 1,800 hours of service to hundreds of clients
- NACO Achievement Award 2008

Contact: Melissa Hrin
240-773-4206

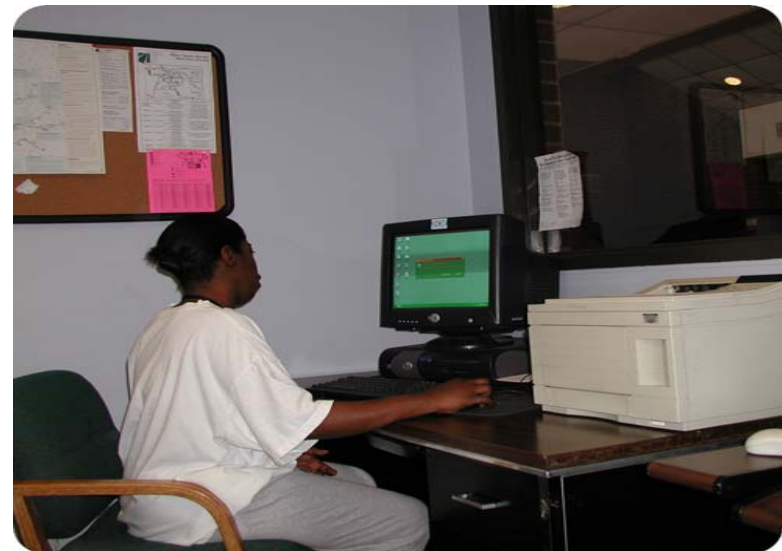
Level System of Privileges



- Six levels tied to “Reentry Action” steps
- No minimum time at any level
- Privileges include home passes, extended curfew, phone usage, leisure activity passes

Work Release Component

- Work is key requirement
- Expectation of Job within 3wks
- 1-week of job readiness training
- Clients conduct job search
- Approved jobs must be suitable with offense history
- Employer contract details rules of the job placement
- Work Release Coordinators (WRC) provide services to client and employers



Work Release Services

- Job Readiness training
- Career assessment/ Career Counseling
- Documentation Assistance
- Career/Resource Room
- Job Placement
- On-going Support
- Employer Contact
- Retention Follow-up



Work Release Rules

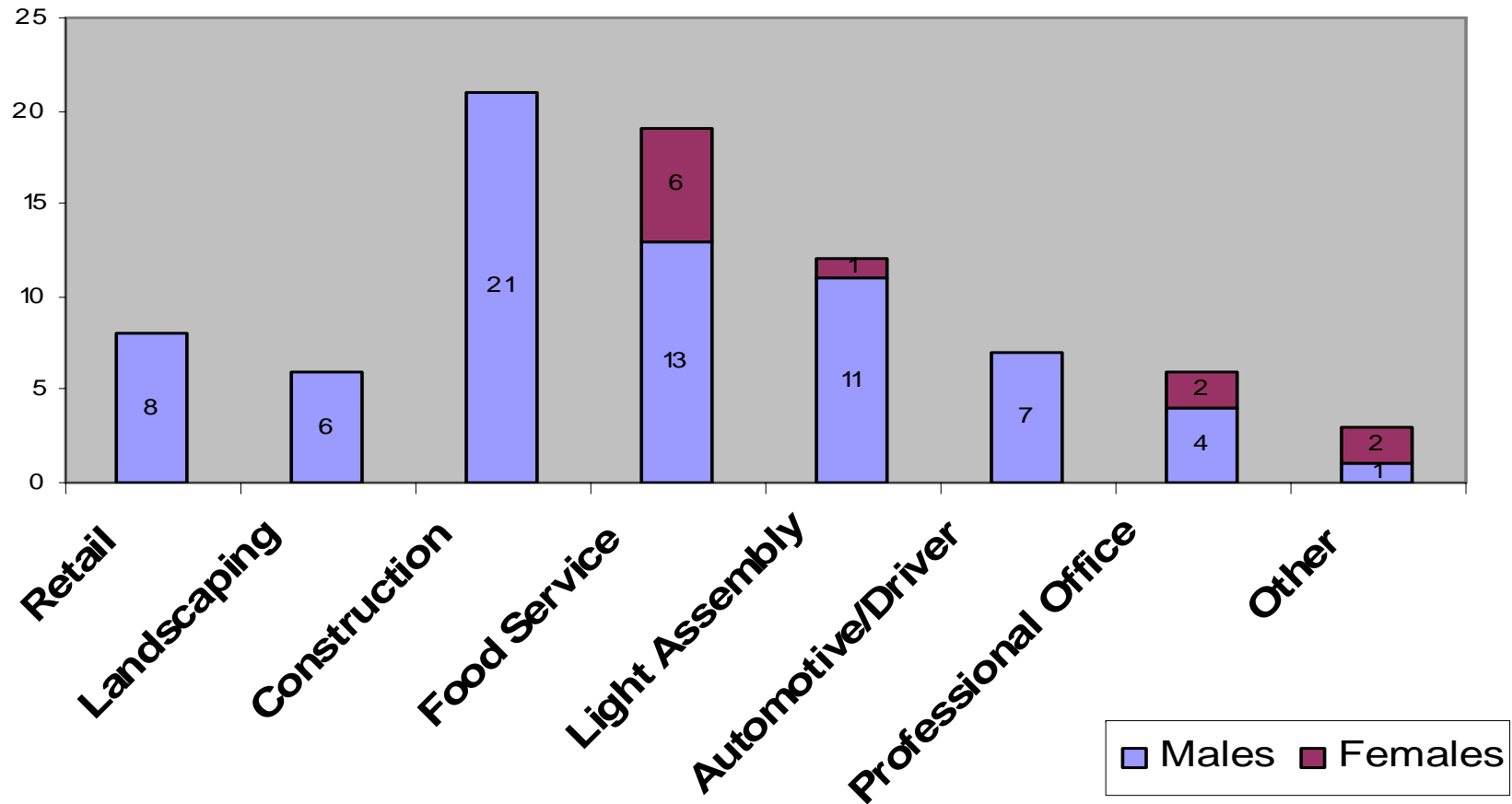
- Job search
(M-F, 8a.m. – 4:30p.m.)
- Morning meeting
- Daily contact with WRC
- Appropriate dress
- No TV or recreation
- Secure employment within 3 weeks
- Employer contract



Types of Jobs

Work Release Job Placements

Montgomery County Pre-Release Center
4/1/05 Snapshot (n=82)



Accountability

- Program fees
- Approved passes
- 3 Drug tests/weekly
- 3 Alcohol test/daily
- On-site verifications for work & treatment
- Caller ID verification
- Electronic monitoring
- Escape prosecution



External Program Strengths

- Relationship with Judiciary
 - Program integrated into sentencing structure
 - Corrections determines eligibility for program
 - Support for harsh sentencing of escapees

- Relationship with Judiciary
 - \$7.1 million operation (\$1 million revenues)
 - Community partnership (agencies, non-profits, and faith-based organization) & Advisory Board

- Location/Building Architecture
 - Near county economic center and transportation hub
 - Contemporary style: space, light, and privacy

Internal Program Strengths

■ Staff

- 1:2:5 ratio staff/clients
- Training and education
- Dedication/tenure to services
- Treatment/security Teamwork

■ Individualized Reentry Plan

- Case loads of 1:15 to 1:25
- Balancing work, treatment, and education
- Family involvement and home visits

■ Screening Process

- Exhaustive screening interview
- Extensive criminal background check
- Few disqualifiers by offense type

■ Accountability

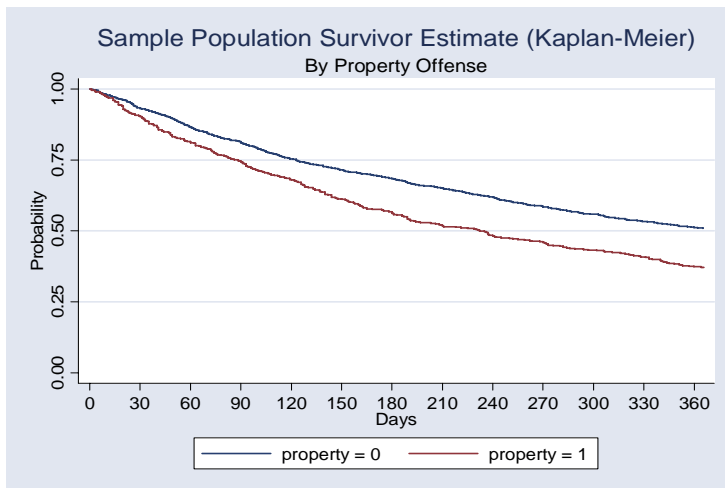
- Client whereabouts known at all times
- Frequent verifications
- Swift sanctioning authority
- “Walkways” are considered escapes

PRRS Program Performance

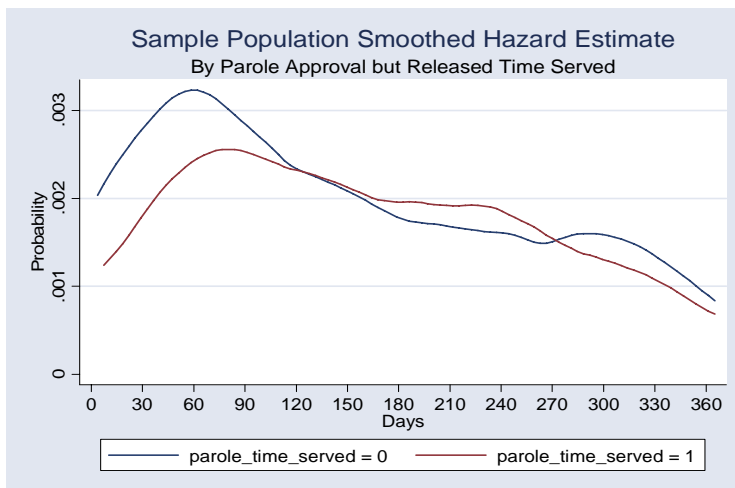
(2007 Data)

- 29% of sentenced population managed in community
- 84% program completion rate
- 87% released with employment
- 98% released with housing
- \$2 million in Gross Income
- \$367,000 taxes
- \$348,964 program fees collected
- \$193,000 family support
- \$10,000 Restitution
- 63,068 detention jail bed days saved
- >13,000 verifications & >160,000 drug tests
- 10 escapes (all back in custody and charged)

Recidivism Study Proposal (CY'07)



- 1 & 3 year rates
- All sentenced incarcerants released to the street
- Survival Analysis & Hazard Modeling
- Data for program planning (not program evaluation)



Contact Us

Arthur M. Wallenstein

Department of Correction And Rehabilitation, Director

Phone: 240-777-9975

Arthur.Wallenstein@montgomerycountymd.gov

Robert L. Green

Warden, Montgomery County Correctional Facility

Phone: 240-773-9700

Robert.Green@montgomerycountymd.gov

Stefan F. LoBuglio

Chief, Pre-Release and Reentry Services

Phone: 240-773-4200

Stefan.LoBuglio@montgomerycountymd.gov

Gale Starkey

Re-Entry Unit Manager, Correctional Facility

Phone: 240-773-9769

Gale.Starkey@montgomerycountymd.gov

Montgomery County, Maryland Department of Correction And Rehabilitation

Web Site

Montgomery County Government, Maryland

www.montgomerycountymd.gov

Department of Correction and Rehabilitation

www.montgomerycountymd.gov/doctmpl.asp?url=/content/docr/index.asp

Reentry Presentations

www.montgomerycountymd.gov/doctmpl.asp?url=/content/DOCR/VideoPresentations.asp