Ordinance No.: 19-11 Zoning Text Amendment No.: 19-08 Concerning: Bicycle Parking – Requirements & Design Standards Draft No. & Date: 3-7/13/2019 Introduced: 10/22/2019 Public Hearing: December 3, 2019 Adopted: July 21, 2020 Effective: August 10, 2020

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President Navarro at the Request of the Planning Board

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- amend the bicycle parking requirements;
- amend the bicycle parking design standards; and
- generally amend the provisions concerning bicycle parking and parking design

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

Division 6.2. "Parking, Queuing, and Loading" Section 6.2.3. "Calculation of Required Parking" Section 6.2.4. "Parking Requirements" Section 6.2.6. "Bicycle Parking Design Standards"

 EXPLANATION:
 Boldface indicates a Heading or a defined term.

 <u>Underlining</u> indicates text that is added to existing law by the original text amendment.

 [Single boldface brackets] indicate text that is deleted from existing law by original text amendment.

 <u>Double underlining</u> indicates text that is added to the text amendment by amendment.

 [[Double boldface brackets]] indicate text that is deleted from the text amendment.

 [[Double boldface brackets]] indicate text that is deleted from the text amendment.

 [[Nouble boldface brackets]] indicate text that is deleted from the text amendment.

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 * * indicates existing law unaffected by the text amendment.

OPINION

Zoning Text Amendment (ZTA) 19-08, lead sponsor Council President Navarro at the request of the Planning Board, was introduced on October 22, 2019. ZTA 19-08 would amend bicycle parking requirements and design standards. It would expand the universe of development required to provide bicycle parking facilities by requiring that more developments provide parking facilities. It would add defined terms, provisions concerning location security, and requirements for repair stations and electric bicycles. The expanded dimensional and design standards include illustrations.

On November 27, 2018, the Council approved the Bicycle Master Plan. That Plan envisions Montgomery County as a world-class bicycling community. Under the Plan, all areas of the County will have access to a comfortable, safe, and connected bicycle network. The Plan recognized that bicycling is a viable transportation option that could improve everyone's quality of life. Bicycles cannot succeed as an option if physical facilities do not provide for them. The purpose of ZTA 19-08 is to implement one aspect of the 2018 Bicycle Master Plan by augmenting the bicycle parking requirement in the Zoning Ordinance.

The County has a goal to increase bicycle use. To that end, the Bicycle Master Plan proposed a bicycle-friendly parking strategy. The ZTA represents requirements on new development to help lower the impediments to bicycle use; if you use a bicycle, you want to know you can safely park it where you are going.

ZTA 19-08 would:

- 1) lower the size and types of developments required to provide bicycle parking (table C starting on line 32);
- 2) remove storage lockers as a long-term bicycle parking option (lines 82-83);
- 3) require automatic doors when doors are used for indoor parking (lines 117-119);
- 4) increase standards for stacked spaces (lines 120-126);
- 5) increase the maximum number of showers required for larger developments from 6 to 8 (line 166);
- 6) double the number of clothing lockers required per long-term bike storage space (line 171);
- 7) require a repair facility for residential developments with more than 10 units and in commercial developments with more than 50,000 square feet of GFA (lines 182-194); and
- 8) require one electric outlet for every 5 parking spaces (lines 195-198).

The Council held a public hearing on December 3, 2019. Planning staff noted that the Planning Board recommended a change to the ZTA as introduced to clarify that a bicycle repair station was required for non-residential facilities only when the development included at least 50,000 square feet of gross floor area. After the public hearing, Planning staff recommended an additional amendment to change the standard for bicycle parking required for a place of worship from 1 space for every 2,000 square feet of gross floor area (GFA) to 1 space for every 200 fixed seats.

The Planning staff report to the Planning Board's November 1, 2019 meeting documented other public concerns that did not persuade the Planning Board or the PHED Committee to change the draft before it.

- There was objection to changing the size of residential development required to have bicycle parking from 20 units to 10 units.
- It was suggested that increasing the aisle width from 48 inches to 72 inches was excessive.
- Comments protested: the deletion of bicycle lockers as a long-term parking option; and access control for bicycle parking spaces.
- There was a plea for clarification that parking in a separate structure was allowed (which it is).
- There was objection to requiring 2 showers and changing rooms (and gender-neutral labeling).
- The requirement for repair facilities and bike charging outlets was thought to be excessive.

At the conclusion of the public hearing, ZTA 19-08 was referred to the Planning, Housing, and Economic Development Committee.

On July 13, 2020, the Committee conducted a worksession and reviewed ZTA 19-08 as introduced.

The Committee (3-0) recommended approval of ZTA 19-08 with amendments to:

- change the proposed bicycle parking requirement for religious assembly uses to the greater of 1 space per 200 fixed seats or 2,000 square or gross floor area –limited to a maximum of 25 bicycle parking spaces for all uses in a single building;
- amend the requirement for a repair facility so that it applies only to commercial buildings with more than 50,000 square feet of gross floor area; and
- delete the single reference to the Americans with Disabilities Act.

The Committee was concerned about overburdening the practice of religion and amended the requirements to lessen the burden. In the Committee's opinion, the obligations for repair facilities should only be placed on larger projects. Because the Americans with Disabilities Act applies to all new construction, it is unnecessary and confusing to state that as a requirement for only one element of bicycle parking.

On July 21, 2020, the Council agreed with the recommendations of the Committee.

For these reasons, and because to approve this amendment will assist in the coordinated, comprehensive, adjusted, and systematic development of the Maryland-Washington Regional District located in Montgomery County, Zoning Text Amendment No. 19-08 will be approved as amended.

ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1			Sec. 1. DIVISION 59-6.2 is amended as follows:
2	*	*	*
3	Se	ctio	n 6.2.3. Calculation of Required Parking
4	*	*	*
5	I.		Adjustments to Vehicle Parking
6	*	*	*
7			7. Adjustments Allowed Only in Commercial/Residential and
8			Employment Zones
9	*	*	*
10			c. Bike-Share Facility
11			A bike-share facility with a minimum of 10 spaces may be
12			substituted for 3 vehicle parking spaces if the bike-share facility
13			is accepted by the Department of Transportation as part of an
14			approved comprehensive plan of bike-sharing stations.
15			d. Changing Facilities - Showers and Lockers
16			The deciding body may reduce the required number of vehicle
17			parking spaces by 3 spaces for each additional changing facility
18			provided above the minimum required under Section
19			[6.2.6.A.4] <u>6.2.6.B.3</u> . A changing facility must include a
20			shower and lockers [provided separately for each gender].
21	Se	ctio	n 6.2.4. Parking Requirements
22	A.		Using the Parking Tables
23			Uses on the parking table match the allowed uses and use groups in Article
24			59-3. The number of required spaces is based on a metric specific to each
25			use. If the proposed intensity of the use is less than the metric in the tables in
26			[subsection] <u>Subsections</u> B and C, the baseline minimum is calculated using
27			a fraction of that metric. The number of vehicle parking spaces required also

- 28 depends upon whether the property is located in or outside of a Parking Lot
- 29 District or Reduced Parking Area.

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31 C. Bicycle Parking Spaces

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USE or USE GROUP	Metric	-	esidential, Residential, strial Zones	Commercial/Residential and Employment Zones	
	methe	Minimum (Maximum)	% Long-Term	Minimum (Maximum)	% Long- Term
RESIDENTIAL					
Household Living					
Multi-Unit Living	Dwelling Unit (<u>10</u> [20]+ Units Only)	0.35 (100 max <u>per</u> <u>building</u>)	95%	0.50 (100 max <u>per building</u>)	95%
Group Living					
Dormitory Independent Living Facility for Seniors or Persons with Disabilities Personal Living Quarters Residential Care Facility (except Assisted Living/Memory Care Facility)		0.25 (50 max)	95%	0.25 (50 max)	95%
Residential Care Facility (Assisted Living/Memory Care)	Total Employees	<u>0.10 (25 max)</u>	<u>95%</u>	<u>0.10 (25 max)</u>	<u>95%</u>
CIVIC AND INSTITUTIONAL					
* * *					
Day Care Facility					
<u>Day Care Center</u> Group Day Care [Day Care Center] <u>(excluding</u> <u>home-based Day Care)</u>	5,000 SF of GFA	1.00 (5 max)	85%	1.00 (5 max)	85%
Educational Institution	[5,000 SF of GFA] <u>Total Students</u>	[1.00 (50 max)] <u>0.05 (50</u> <u>max)</u>	[15%] <u>0%</u>	[1.00 (50 max)] <u>0.05 (50 max)</u>	[15%] <u>0%</u>
(Private)	Total Employees	<u>0.10 (15 max)</u>	<u>100%</u>	<u>0.10 (15 max)</u>	<u>100%</u>
* * *					
Private Club, Service Organization	10,000 SF of GFA	0.50 (10 max)	15%	1.00 (10 max)	15%
Religious [[Institution]] The great Assembly 2,000 SF or or 200 fixed		<u>1.00 (25 max for all</u> activities in a single <u>building</u>)	<u>15%</u>	<u>1.00 (25 max)</u>	<u>15%</u>
* * *					

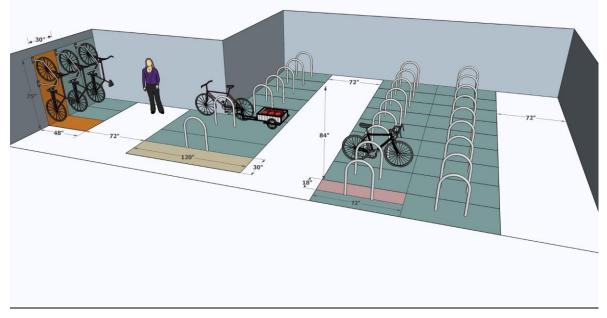
33	Section 6.2.6. Bi	icycle Parking Design Standards				
34	Definitions.					
35	In this section, except where specified otherwise, the following words and phrases					
36	have the meanin	gs indicated:				
37	Bicycle Locker :	A space intended to store one bicycle that is locked from the				
38	outside, rather th	an securing the bicycle itself.				
39	Inverted-U Rac	k: In the shape of an upside-down "U", staple, or loop, this rack				
40	provides two poi	nts of ground contact and two points of contact for supporting a				
41	bicycle.					
42	Secure Parking	Area: A weather-protected, standalone bicycle parking structure				
43	or building exter	sion with shared racks and access control.				
44	<u>A.</u> <u>Dimensio</u>	ns and Bicycle Racks				
45	<u>1. Par</u>	king Space and Aisle Dimensions				
46	<u>a.</u>	Each horizontal parking space (a space provided parallel to the				
47		ground) must have a minimum length of 72 inches, a minimum				
48		width of 18 inches, and a minimum height of 84 inches. If an				
10						
49		inverted-U or similar rack is provided, one rack may serve two				
49 50		inverted-U or similar rack is provided, one rack may serve two bicycles if it is installed so that it provides the minimum				
50	<u>b.</u>	bicycles if it is installed so that it provides the minimum				
50 51	<u>b.</u>	bicycles if it is installed so that it provides the minimum parking space dimensions on each side.				
50 51 52	<u>b.</u>	bicycles if it is installed so that it provides the minimum parking space dimensions on each side. When a parking space is provided perpendicular to the ground,				
50 51 52 53	<u>b.</u>	 bicycles if it is installed so that it provides the minimum parking space dimensions on each side. When a parking space is provided perpendicular to the ground, the vertical clearance of the space must be a minimum of 75 				
50 51 52 53 54	<u>b.</u>	 bicycles if it is installed so that it provides the minimum parking space dimensions on each side. When a parking space is provided perpendicular to the ground, the vertical clearance of the space must be a minimum of 75 inches and the depth (measured along the floor from the 				
50 51 52 53 54 55	<u>b.</u> <u>с.</u>	 bicycles if it is installed so that it provides the minimum parking space dimensions on each side. When a parking space is provided perpendicular to the ground, the vertical clearance of the space must be a minimum of 75 inches and the depth (measured along the floor from the anchoring wall) must be a minimum of 48 inches. The width of 				

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* * *

59		d. A bicycle parking facility must have an access aisle that is a
60		minimum of 72 inches on at least one side of a row of parked
61		bicycles.
62	<u>2.</u>	<u>Racks</u>
63		A bicycle rack must:

- <u>a.</u> permit a bicycle frame and one wheel to be locked to the rack
 with a high-security lock;
- b. permit a bicycle to be securely held with its frame supported in at least 2 places;
- 68 <u>c.</u> <u>be durable and securely anchored;</u>
- 69d.have a locking surface thin enough to allow standard u-locks to70be used, but thick enough so the rack cannot be cut with bolt71cutters; and
 - e. <u>not include any elements within the interior space.</u>



- 74 <u>A bicycle room with appropriate parking space/aisle dimensions.</u>
- 75 [A]B. Long-Term Spaces

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76 **1. Location, Access, and Security**

77	a.	Each long-term bicycle parking space must be provided within
78		a building, covered parking garage, or [bicycle locker] secure
79		parking area located near the building or structure and the street
80		or other bicycle right-of-way. Bicycle lockers do not satisfy the
81		requirements for long-term bicycle parking.
82	<u>b.</u>	Facilities for long-term bicycle parking include: bicycle rooms
83		on the ground floor of a residential/commercial building,
84		bicycle rooms in a parking garage, bicycle cages in a parking
85		garage, and secure parking areas.
86	<u>c</u> .	When a development project includes multiple buildings, the
87		total number of parking spaces required will be calculated for
88		the entire project and distributed proportionally to each building
89		based on its share of the total parking space requirement. When
90		the long-term bicycle parking for multiple buildings is co-
91		located, it must be within 200 feet of an entrance to each of the
92		participating buildings.
93	[b] <u>d</u> .	Each space must be available and accessible for all building
94		tenants during the building's hours of operations. For residential
95		tenants, each space must be accessible 24 hours a day, 7 days a
96		week.
97	[c] <u>e</u> .	A long-term bicycle parking space in a garage:
98		i. must be clearly marked as a long-term bicycle parking
99		space;
100		ii. must be located no lower than the first complete parking
101		level below grade, and no higher than the first complete
102		parking level above grade;

103			iii.	must be in a well-lit, visible location near the main
104				entrance or elevators; [and]
105			iv.	should be separated from vehicle parking by a barrier that
106				minimizes the possibility of a parked bicycle being hit by
107				a car[.] <u>; and</u>
108			<u>V.</u>	must be outfitted with a rack to lock the bicycle, as
109				defined in Section 6.2.6.A.2.
110		[d] <u>f</u> .	If a lo	ong-term bicycle parking space is in an enclosed area, the
111			facilit	y must not be accessible to anyone without authorized
112			acces	S.
113		[e.	If a lo	ocker is provided, the locker must be securely anchored.]
114		[f] <u>g</u> .	Each	facility must be well-maintained and well lit.
115		<u>h.</u>	If the	bicycle storage area requires the use of doors, doors must
116			<u>be ful</u>	ly automatic or automatically open with the push of a
117			<u>buttor</u>	<u>1.</u>
118		<u>i.</u>	Stack	ed bicycle racks, or racks that increase parking capacity
119			<u>by pro</u>	oviding more than one tier, must:
120			<u>i.</u>	include a mechanism that lowers upper-level loading
121				<u>trays;</u>
122			<u>ii.</u>	have an aisle with a minimum width of 84 inches; and
123			<u>iii.</u>	be designed so that users can easily lock the bicycle from
124				the aisle.
125	[2.	Space	e Dime	ensions
126		a.	Each	long-term bicycle parking space must have:
127			i.	a minimum vertical clearance of 75 inches for spaces
128				other than lockers;
129			ii.	a minimum vertical clearance of 48 inches for a locker;

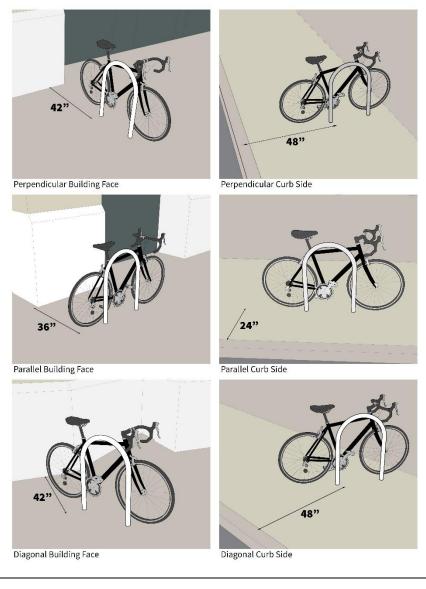
130			iii.	a minimum length of 72 inches and width of 24 inches if
131				a bicycle is placed horizontally; and
132			iv.	a minimum length of 40 inches and width of 24 inches if
133				a bicycle is placed vertically.
134		b.	A bic	ycle parking facility must have an aisle a minimum of 4
135			feet in	n width between rows of bicycle parking spaces and the
136			perim	neter of the area devoted to bicycle parking.
137		c.	If a ro	oom or common locker is not divided into individual
138			space	es, each 12 square feet of floor area is counted as one
139			bicyc	le parking space.
140		d.	If a b	icycle parking facility has a manufactured metal locker or
141			stall,	each locker or stall devoted to bicycle parking is counted
142			as on	e bicycle parking space.]
143	[3] <u>2</u> .	Signs	5	
144		If a lo	ong-ter	m bicycle parking facility is not visible from the street or
145		main	buildi	ng entrance, the property owner must post a sign in a
146		lobby	or co	mmon area indicating the location of the bicycle parking.
147	[4] <u>3</u> .	Chan	iging I	Facilities – Showers and Lockers
148		a.	Any i	individual tenant space with more than 50,000 square feet
149			of no	nresidential gross floor area (excluding retail or uses with
150			less the	han 50 employees during the largest shift)[,] must have at
151			<u>least</u>	[one] two all-gender, single-stall, combined
152			show	er <u>/[and]changing rooms for each building.</u> [facility for
153			each	gender, unless the] If a development with more than
154			<u>50,00</u>	00 square feet of nonresidential gross floor area (excluding
155			<u>retail</u>	or uses with less than 50 employees during the largest
156			<u>shift)</u>	has shower and changing facilities in a common area that

157			is available to all tenants, at least two all-gender, single-stall,
158			combined shower/changing rooms must be provided for each
159			building.
160			Two [One] additional [shower] showers and changing facilities
161			[facility per gender] must be installed for every additional
162			50,000 square feet of nonresidential gross floor area (excluding
163			retail), up to a maximum of [3 for each gender]8 for each
164			building. Additional showers beyond the first two all-gender,
165			single-stall facilities may be co-located into gender-specific,
166			multi-stall facilities evenly distributed between genders.
167		b.	If a long-term bicycle storage facility is required for a
168			nonresidential use, the facility must have a minimum of $\underline{0.6}$
169			[0.3] clothing lockers for each required long-term storage space
170			[for each gender]. Each clothing locker must be:
171			i. a minimum of 12 inches wide, 18 inches deep, and 36
172			inches high;
173			ii. available for use during all hours that employees are on-
174			site; and
175			iii. installed adjacent to the showers and changing facilities
176			in a safe and secured area.
177		c.	Section [6.2.6.A. 4] <u>6.2.6.A.3</u> does not apply to a public
178			parking facility.
179	<u>4.</u>	<u>Rep</u> a	air Stations
180		<u>A m</u>	ulti-unit dwelling with 10 or more units and [all commercial]
181		<u>buil</u>	lings with more than 50,000 square feet of commercial gross floor
182		<u>area</u>	must provide at least one bicycle repair station or equivalent
183		facil	ities for bicycle repair and maintenance. The repair station should

104		h	1	. d	long town bioscilo nodiing and in the lot of the	
184					n long-term bicycle parking and include a repair	
185		stanc	stand. The repair stand must include a clear area measuring a			
186		<u>mini</u>	minimum of 90 inches by 45 inches, with the back of the repair stand			
187		place	placed at least 12 inches from the wall. A basic repair stand should			
188		have	<u>:</u>			
189		<u>(a)</u>	<u>a sup</u>	portin	g arm to hold a bicycle without causing damage;	
190		<u>(b)</u>	<u>basic</u>	tools	attached to the stand with tamper-proof hardware;	
191			and			
192		<u>(c)</u>	<u>an ai</u>	r pump	o attached to the stand with tamper-proof hardware.	
193	<u>5.</u>	<u>Elec</u>	tric Bi	cycle (Charging	
194		<u>All 1</u>	ong-ter	rm bicy	ycle parking facilities must be equipped with at least	
195		one o	outlet f	or eve	ry five spaces, evenly distributed throughout the	
196		long	-term b	oicycle	parking facility.	
197	[B] <u>C</u> . Shor	t-Ter	n Spa	ces		
198	1.	Loca	ntion, A	Access	, and Security	
199		a.	Each	short-	term bicycle parking space must be:	
200			i.	avail	able to the public;	
201			ii.	locat	ed in a convenient, well-lit area that is clearly visible	
202				to bo	th a visitor to the building and a person who is on	
203				the si	idewalk that accesses the building's main entrance;	
204				and		
205			iii.	withi	n 90 feet [from] <u>of</u> :	
206				(a)	the main entrance of [any] each building within the	
207					development, and closer than the nearest non-	
208					accessible vehicle parking space; or	
209				(b)	at least one main entrance of a building with more	
210					than one main entrance; unless	

211			(c) 1	the applicable deciding body approves an
212			:	alternative location during the site plan or
213				conditional use process[.]; and
214		<u>iv.</u>	outfitte	ed with a rack to which a bicycle can be locked, as
215			defined	d in Section 6.2.6.A.2.
216	b.	Each	parking	facility is prohibited from obstructing pedestrian
217		traffic	c or inte	rfering with the use of the pedestrian area.
218	c.	Any s	idewall	x rack that is:
219		<u>i.</u>	[parall	el] <i>parallel</i> to the curb must be located so that the
220			nearest	t vertical component of the rack is a minimum of
221			<u>24 incl</u>	hes [2 feet] from the curb face and 36 inches from
222			the bui	lding face;[.]
223		<u>ii.</u>	[d	Any sidewalk rack aligned perpendicular]
224			<u>perpen</u>	ndicular to the curb must be located so that the
225			nearest	t vertical component of the rack is a minimum of
226			<u>48 incl</u>	hes [4 feet] from the curb face and 42 inches from
227			the bui	lding face;[.]
228		<u>iii.</u>	<u>diagon</u>	al to the curb must be located so that the nearest
229			<u>vertica</u>	l component of the rack is a minimum of 48 inches
230			from th	ne curb face, and 42 inches from the building face,
231			measu	red in a line parallel to the orientation of the rack.
232	[e] <u>d</u> .	Each	sidewal	k rack must be a minimum of 14 feet from any
233		stand	-alone f	ire hydrant.
234	[f] <u>e</u> .	Each	parked	bicycle must be accessible without moving another
235		bicyc	le.	
236	[[<u>f.</u>	Rack	placem	ent should not conflict with ADA requirements.]]

237[g.A bicycle parking facility must have an aisle a minimum of 4238feet in width behind all occupied parking racks to allow room239for bicycle maneuvering.]



- 240
- 241 <u>Minimum offset dimensions for short-term bicycle parking.</u>
- 242 **[2. Racks**
- 243 A bicycle rack must:
- 244a.permit a bicycle frame and one wheel to be locked to the rack245with a high security lock;

246	b.	permit a bicycle to be securely held with its frame supported in
247		at least 2 places;
248	с.	be offset a minimum of 30 inches on center;
249	d.	be durable and securely anchored;
250	e.	have a locking surface thin enough to allow standard u-locks to
251		be used, but thick enough so the rack cannot be cut with bolt
252		cutters;
253	f.	have aisles a minimum width of 48 inches between racks;
254	g.	have a minimum depth of 72 inches between each row of
255		parked bicycles; and
256	h.	perform as well as an inverted u-rack.]
257	* * *	
258	Sec. 2. Eff	cective date. This ordinance becomes effective 20 days after the
259	date of Council ad	doption.
260		
261	This is a correct c	opy of Council action.
262		
263	- Smsinkle	
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264 Selena Mendy Singleton, Esq.265 Clerk of the Council