Office of Legislative Oversight

Bill 25-24: Contracts and Procurement – Prohibition Against Human Trafficking - Enforcement

SUMMARY

The Office of Legislative Oversight (OLO) anticipates Bill 25-24 will have no impact as the proposed changes apply to County procurement processes that do not impact the County's contribution to addressing climate change.

BACKGROUND AND PURPOSE OF BILL 25-24

According to Polaris – a national nonprofit that works to end human trafficking – "U.S. law defines human trafficking as the use of force, fraud, or coercion to compel a person into commercial sex acts or labor against their will."¹ The International Labor Organization estimates that 27 million people worldwide are survivors of human trafficking.² In the United States, the Human Trafficking Hotline has identified nearly 200,000 victims of human trafficking since its inception in 2007.³ Significant risk factors for human trafficking include "recent migration or relocation, substance use, mental health concerns, involvement with the child welfare system and being a runaway or homeless youth."⁴

The purpose of Bill 25-24 is to "prohibit the County from working with contractors or subcontractors found to have violated state or federal human trafficking laws."⁵ If enacted, Bill 25-24 would:⁶

- Require bidders and offerors to County procurement opportunities to certify they have not violated laws against human trafficking;
- Require County contracts to include language explicitly requiring contractors and subcontractors to comply with laws against human trafficking;
- Require contractors and subcontractors to notify the Director of Procurement if they have a criminal charge or civil claim related to human trafficking or if they are found to have violated a law or have a liability related to human trafficking; and
- Require the Director of Procurement to pursue remedies if they find that a contractor of subcontractor has failed to comply with these requirements, which can include termination of the contract or debarment.

The Council introduced Bill 25-24, Contracts and Procurement - Prohibition Against Human Trafficking – Enforcement, on October 29, 2024.

ANTICIPATED IMPACTS

As the bill proposes changes to procurement processes that have no impact on the County's contribution to climate change, OLO anticipates Bill 25-24 will have no impact.

Recommended Amendments

The Climate Assessment Act requires OLO to offer recommendations, such as amendments or other measures to mitigate any anticipated negative climate impacts.⁷ OLO does not offer recommendations or amendments as Bill 25-24 is likely to have no impact on the County's contribution to addressing climate change, including the reduction and/or sequestration of greenhouse gas emissions, community resilience, and adaptative capacity.

CAVEATS

OLO notes two caveats to this climate assessment. First, predicting the impacts of legislation upon climate change is a challenging analytical endeavor due to data limitations, uncertainty, and the broad, global nature of climate change. Second, the analysis performed here is intended to inform the legislative process, not determine whether the Council should enact legislation. Thus, any conclusion made in this statement does not represent OLO's endorsement of, or objection to, the bill under consideration.

PURPOSE OF CLIMATE ASSESSMENTS

The purpose of the Climate Assessments is to evaluate the anticipated impact of legislation on the County's contribution to addressing climate change. These climate assessments will provide the Council with a more thorough understanding of the potential climate impacts and implications of proposed legislation, at the County level. The scope of the Climate Assessments is limited to the County's contribution to addressing climate change, specifically upon the County's contribution to greenhouse gas emissions and how actions suggested by legislation could help improve the County's adaptative capacity to climate change, and therefore, increase community resilience.

While co-benefits such as health and cost savings may be discussed, the focus is on how proposed County bills may impact GHG emissions and community resilience.

CONTRIBUTIONS

OLO staffer Kaitlyn Simmons drafted this assessment.

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⁶ Ibid.

¹ "<u>Understanding Human Trafficking</u>," Polaris.

² "<u>About Human Trafficking</u>," U.S. Department of State.

³ "<u>National Statistics</u>," National Human Trafficking Hotline.

⁴ "<u>Myths, Facts, and Statistics</u>," Polaris.

⁵ <u>Introduction Staff Report for Bill 25-24</u>, Montgomery County Council, Introduced October 29, 2024.

⁷ Bill 3-22, Legislative Branch – Climate Assessments – Required, Montgomery County Council, Effective date October 24, 2022