

# **Transcript of Hearing**

**Date:** May 11, 2021

Case: ADO 21-02 Objections to Accessory Apartment Application License No.

121370

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1 1 OFFICE OF ZONING AND ADMINISTRATIVE HEARINGS		1	APPEARANCES	3
		2		
x		3	ON BEHALF OF THE COUNTY:	
Objections to Accessory :		4	DEREK BAUMGARDNER	
Apartment Application : Ca	ase no.	5 NANA YAA JOHNSON		
License No. 121370 : Al	DO 21-02	6 Montgomery County Office of Zoning and		nd
x		7	Administrative Hearings	
		8	100 Maryland Avenue	
HEARING		9 County Office Building, Room 200		
Ø BEFORE THE HEARING EXAMINER DEREN	K BAUMGARDNER	10	Rockville, MD 20850	
1 Conducted virtually		11	Phone: 240.777.6660	
2 Tuesday, May 11, 202	1	12		
3 9:31 AM EST		13	ALSO PRESENT:	
4		14	MARIA BENDER, Petitioner	
5		15	SHELLEY DEPPA, Respondent	
6		16		
7		17		
8		18		
9		19		
0		20		
1 2		21		
2 3 Job No.: 373265		22		
3 JOD NO.: 373265 4 Pages: 1 - 30		24		
Fages: 1 = 30  Recorded By: Jesse Greer		25		
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1 PROCEEDINGS	1 on the flip side of that, if you are the one			
2 MR. BAUMGARDNER: My name is Derek	2 asking a question, please make sure to wait until			
3 Baumgardner with the Office of Administrative and	3 the person finishes answering a question before			
4 Office of Zoning and Administrative Hearings.	4 you ask your next question.			
5 This is a public hearing on we have it listed	5 We're going to identify the parties now.			
6 as Case ADO 21-01. That stands for Accessory	6 There are two parties to this case. We have the			
7 Dwelling Objection for a license pending before	7 licensee, Ms. Deppa, and we have the objector, Ms.			
8 the Department of Housing and Community Affairs	8 Bender. If you can both just we'll start with			
9 for an accessory dwelling unit. That license	9 the objector since Ms. Bender filed this			
10 number is 121370. It is May 11th, 2021. The time	10 objection. If you can just state your full name			
11 is 9:30 a.m.	11 and your address for the record, please. Ms.			
12 As you no doubt can tell, we are holding	12 Bender, are you there?			
13 these hearings currently via Microsoft Teams,	We'll wait for her to come back. Ms.			
14 which is a virtual hearing platform. We're going	14 Deppa, if you can give us your full name and your			
15 to go over, very briefly this morning, the way	15 address, please.			
16 that we will proceed, the course of the hearing,	MS. DEPPA: Shelley Waters Deppa. My			
17 and a couple of ground rules for virtual hearings	17 address is 18417 Shady View Lane, Brookeville,			
18 and for hearings in general.	18 Maryland 20833.			
We do have our court reporter on the	MR. BAUMGARDNER: Thank you very much.			
20 line, who is Mr. Greer. This hearing is also	20 Good morning, ma'am.			
21 being recorded via the Microsoft Teams platform.	21 MS. DEPPA: Good morning.			
22 You should see a a banner across the top of	MR. BAUMGARDNER: We'll wait a couple of			
23 your screen stating that the hearing is being	23 more moments for Ms. Bender to return, and then			
24 recorded. And we do the recording and we also	24 we'll get started with our hearings today.			
25 have the court reporter. The recording is a	25 THE REPORTER: Ms. Deppa, could you			
6	8			
1 backup just in case something happens with the	1 repeat the middle name for me?			
2 connection for the court reporter.	2 MR. BAUMGARDNER: I believe that was			
3 If you have any questions about this	3 Waters			
4 process or if you're having any trouble with the	4 THE REPORTER: Waters.			
5 Microsoft Teams platform, please call our our	5 MR. BAUMGARDNER: Mr. Court Reporter.			
6 office at (240) 777-6663. Again, that's (240)	6 THE REPORTER: Thank you. That that			
7 777-6663, and then we'll try to help you with any	7 sounds right. I just wanted to make sure I have			
8 technical problems that might arise.	8 it.			
9 A couple of ground rules for virtual	9 MR. BAUMGARDNER: Sure. Yeah. I see			
10 hearings in general. Please mute yourselves when	10 Ms. Bender is raising			
11 you are not speaking or answering a question.	MS. JOHNSON: Yeah, it looks like she			
12 We'll go over how to do that in a second.	12 says she's here, but her her mic is on. I			
13 If you can, please try to keep	13 think maybe she can't hear. She's having			
14 background noise to a minimum, but however, we	14 problems.			
15 we completely understand that in the telework	MR. BAUMGARDNER: I just saw her on the			
16 world and the remote world that we're currently	16 camera when we opened the hearing, but now she's			
17 working in, that kids, pets, you know, general	17 off-camera.			
18 household noises sometimes pop up, which is	MS. JOHNSON: Oh, okay. It looks like			
19 completely understandable. But we do ask that you	19 she's she says she's here, but she she can			
20 try to keep that down to a minimum. It can	20 hear you, but she her I don't know. She can			
21 interfere with the recording process.	21 hear you, but she's probably having technical			
Also, when we're taking testimony here	22 difficulties.			
	MS. DEPPA: I see I see her hand is			
23 today, please speak slowly and clearly. If				
24 someone is asking you a question, please wait 25 until they have finished their question. And then	<ul> <li>24 up maybe, on the little icon at the bottom.</li> <li>MR. BAUMGARDNER: So she's raised her</li> </ul>			

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	9		
1	her virtual hand. She was on camera. She's no	1	the objector to file their objection within 30
2	longer on camera.	2	days of the director's report. I would note that
3	MS. JOHNSON: Yeah, she says she can	3	the director's report, which I will show to both
4	hear you, but you just can't hear her.	4	parties in a second, is let me find it here.
5	MR. BAUMGARDNER: Okay.	5	Once it materializes the director's report is
6	MS. JOHNSON: That's what she's saying.	6	dated December 24th, 2020. So we are past that
7	MR. BAUMGARDNER: So let's	7	30-day mark. I will give Ms. Bender the
8	MS. JOHNSON: She she's typing out	8	opportunity to address that particular issue
9	where she lives. Has she tried another?	9	before going on to any substantive aspects of her
10	MR. BAUMGARDNER: So, Ms. Bender, if you	10	case.
11	can hear us, if you can log off and then log back	11	So what we'll do is we'll swear in both
12	on again.	12	parties, and then we'll take testimony on this
13	MS. JOHNSON: Yeah, because we need to	13	case. Ms. Bender, since you're going first, if
14	hear her.	14	you can please raise your right hand, please.
15	MR. BAUMGARDNER: Let's try that.	15	(Ms. Bender was sworn.)
16	Sometimes that does the trick. Thank you. So	MR. BAUMGARDNER: All right. If you can	
17	let's see if that works because she was on camera	17 please address that 30-day rule first and then	
18	B before, so she gets	18	we'll go on to your testimony about the objection.
19	MS. JOHNSON: Yes, she was.	19	MS. BENDER: Sure. I know the
20	MR. BAUMGARDNER: Ms. Bender.	20	director's report, as I recently heard, was
21	MS. BENDER: Can you hear me now?	21	approved or completed on December 22nd or 23rd;
22	MR. BAUMGARDNER: Yes, we can, ma'am.	22	however, we were not aware of this request until a
23	3 How are you?	23	sign was posted on Ms. Deppa's fence addressing
24	MS. BENDER: Okay. I'm fine. I feel	24	the ADU the proposed ADU. And on that posting,
25	i like a Verizon commercial.	25	it gave the information, I think her some
	10	T	
1	MR. BAUMGARDNER: Sometimes when the	1	number and a phone number to call.
2	the connection, you just have to log off and	2	We called that phone number and left a
2	and than lag heat on	12	managaga and gazzaral dazza latar, gat a gall bagle

and then log back on. MS. BENDER: Okay. MR. BAUMGARDNER: I know that technology is supposed to save us all, but in my experience, it works half the time then doesn't work the other half the time. If you can please give us your name and your address for the record, please. 10 MS. BENDER: Sure. Maria Bender, 5 11 Shady View Court, Brookeville, Maryland. MR. BAUMGARDNER: Okay. We are going to 13 -- going to begin this hearing. The way this is 14 going to work is that we're going to call Ms. 15 Bender the objector and Ms. Deppa the licensee. 16 The objector, Ms. Bender, will go first, will 17 provide any testimony or argument regarding the 18 objection. Ms. Deppa will be able to then respond 19 to that objection. And then both sides will be 20 able to give a very brief summary, if they wish, 21 of either their testimony or their argument as to 22 why this license should not be issued. There's one item I would like to bring 24 to both parties' attention. It is OZAH Rule

25 3.3.2. It is a time for filing rule that requires

t a message and several days later, got a call back saying that was the wrong phone number. So we got ahold of the right people, and they told us what to do with the objection. The way the objection form is stated, it says, Pursuant to Montgomery County Code sections, blah, blah, objection is hereby made to the 10 decision and/or findings of the Department, which 11 at that time, we didn't know that if -- a decision 12 or finding had been made. We finally looked that 13 up when the sign came down and we got some more 14 information. So I guess the main point on that 15 whole date thing is, how would we know that 16 something had been filed without seeing that sign? MR. BAUMGARDNER: Sure. And can you 18 recall when you first saw that sign posted? MS. BENDER: I knew you were going to 20 ask me that. It was sometime in March, and it was 21 up for a little bit more than 30 days. MR. BAUMGARDNER: Okay. Just give me

24 through. Okay. Moving on to the substance of

25 your objection, please, give me some information

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13	15			
1 about the the nature of your objection, any	1 MR. BAUMGARDNER: Okay. This particular			
2 error in the director's report which I'll pull	2 street, which is Shady View Lane, is there			
3 up on the screen in a second and the basis of	3 permitted public parking along along the			
4 your objection. Let let me pull the director's	4 street, or are there areas in which public parking			
5 report up so we can all see it.	5 is not allowed?			
6 THE REPORTER: Mr. Baumgardner, this is	6 MS. BENDER: It's all public parking.			
7 the reporter.	7 MR. BAUMGARDNER: Okay.			
8 MR. BAUMGARDNER: Yes, sir.	8 MS. BENDER: It's maintained by the			
9 THE REPORTER: Is this is this going	9 county.			
10 to be an exhibit?	10 MR. BAUMGARDNER: Got it. And how far			
11 MR. BAUMGARDNER: It is, and I'll let	11 do you live from this this particular property,			
12 you know which one	12 ma'am, if you were to guess? Quarter-mile,			
13 THE REPORTER: Perfect.	13 half-mile, three-quarters of a mile?			
	_			
15 it up. Thank you. Okay. Not the one I wanted.	15 you know, three or four houses away.			
16 So I'm going to pull up the director's report	16 MR. BAUMGARDNER: Okay. All right. Was			
17 which we have listed as Exhibit 4. Should be	17 there anything else that you'd like to add today,			
18 coming up on your screen now. And, Ms. Bender,	18 ma'am?			
19 please let me know the floor's yours as to the	MS. BENDER: Well, I don't know if you			
20 substance of your objection, so you're welcome to	20 want me there was a couple of comments that I			
21 tell me anything that you wish.	21 saw on the exhibit from the homeowner, and I don't			
22 MS. BENDER: Okay. Well, a couple of	22 know if you want me to comment on them now on			
23 things. One, the HOA submitted to the community,	23 them now or later.			
24 on October 1st, notice of the annual meeting and	MR. BAUMGARDNER: Let's hear from Ms.			
25 the intent to make a change to our bylaws	25 Deppa, and then we'll turn it back to you if			
14	16			
1 prohibiting ADUs in the community. Yet this	1 there's any further issue that you'd like to			
2 application was filed in November. So the	2 address.			
3 homeowner was fully aware that this was the	3 MS. BENDER: Okay.			
4 intent. So that was one piece of it.	4 MR. BAUMGARDNER: What I am going to do			
5 MR. BAUMGARDNER: Okay.	5 as well is, if we look at that's not what I			
6 MS. BENDER: And the other is and I	6 want on our website, we from the public			
7 know in this particular case, the homeowner says	7 hearing link, we do have these exhibits listed.			
8 there the parking wouldn't be an issue because	8 They will all come into evidence. So we have			
9 there's plenty of on-street parking. However, if	9 Exhibits 1, 6 has a couple of sub-parts, and then			
10 every home in the community were to do this, it	10 7 has a couple of subparts as well. All of these			
11 would really impact our our parking issue. And	11 exhibits will come into the record, so you're			
12 not that everybody is doing that, but I'm	12 welcome to reference them if you'd like, but they			
13 the concern is with mostly with parking.	13 all will come into the record for this particular			
14 I know that her particular application	14 case. Let's			
15 limits tenants to two adults. Originally, the	15 MS. BENDER: Can I just add one more			
	· ·			
16 concern was, you know, if there were kids living	16 thing?			
17 there, that would impact the school system, et	17 MR. BAUMGARDNER: Yes.  MS. DENDER: So when we cont out the			
18 cetera. But it's limited to two adults, so I	MS. BENDER: So when we sent out the			
19 don't think that is an issue, specifically.	19 initial notice about the proposed change to our			
20 MR. BAUMGARDNER: Okay.	20 bylaws, it was sent out on October 1st. The			
21 MS. BENDER: In addition, a path was	21 annual meeting was November 4th, which was the			
22 installed from the street to the fence gate, and	22 first opportunity to people to hear the details			
23 that was not submitted for approval to the HOA.	23 and vote. And according to our attorney, we have			
24 It's mostly paperwork. It's not that we wouldn't	24 11 months. Each vote can last for 11 months, so			
25 have approved it, but it wasn't requested.	25 we have 11 months to gather the necessary votes			

17		19
1 for this amendment.	1 to my proposed ADU on principle rather than	19
2 So I believe a a couple of comments	2 merits. The objection stated that if lots of	
3 were made that we tried several times to pass this	3 homeowners had ADUs, the infrastructure would be	
4 and that's not totally correct because we sent	4 strained. My proposed ADU would increase the	
5 reminders to people that hadn't voted asking for	5 occupancy in my house from one person, which is	
6 their votes. And to date, out of the 166 homes,	6 me, to at at most, two more adults in a	
7 we have 89 votes, and 70 79 of those have been	7 four-and-a-half bedroom, two-and-a-half bath,	
8 for the amendment. I think I got that right. No,	8 2,551 square foot house.	
9 88 votes and 78 for. So the additional mailings	9 Ms. Bender, again, reference parking.	
10 on that information was to capture votes from	10 You know the house has a two-car garage and a	
11 people that had not yet voted.	11 driveway for two cars and plenty of room in front	
MR. BAUMGARDNER: All right. Thank you.	12 of that house on either side. Most people in the	
13 Ms. Deppa, now, it's the time for you to respond	13 neighborhood park in their driveway, so there	
14 to the objection. I do have your written	14 aren't that many cars in the road. And I'm near	
15 response. You're welcome to reference that if	15 the end of a cul-de-sac actually sort end of	
16 you'd like, but I'm here to hear from you as to	16 the jurisdiction of two just a position of two	
17 the findings in the director's report and the	17 cul-de-sacs.	
18 issue that came up with regard to parking and any	And Ms. Bender makes it sound like I got	
19 other matters that you would like to address.	19 word of the HOA and filed for the proposed for	
20 MS. DEPPA: Okay. So I understand I'm	20 the license. And actually, I didn't realize the	
21 just going to summarize my case in brief. I have	21 basement apartment was an ADU. You know, I had	
22 my comments in my submittal of May 7th. But In	22 never heard of that.	
23 summary, I'm I can summarize it and sort of	23 And I had been in process of when I	
24 three main areas. One is that the HOA is	24 started downsizing my business, which was in the	
25 objecting to a proposed ADU even though their	25 basement that's where my office was and	
18		20
1 covenants do not forgive them. The very fact that	1 decided well, first, I was going to try to take	
2 there are currently valid and to prevent them	2 my daughter to live there. I thought, well, I'll	
3 means that they were allowed. After six months of	3 just add to the to the basement as far as	
4 voting, they still don't have enough votes to	4 moving the furniture out and changing the carpet,	
5 pass, and they don't know whether they'll ever	5 hoping she'd live down there and then so I	
6 have enough votes to pass it.		
	6 started getting rid of stuff and buying a bed and	
7 The second issue is that the proxy to	7 whatnot. And then when she accepted a job from	
7 The second issue is that the proxy to 8 prohibit the ADUs was misleading and overly broad.	7 whatnot. And then when she accepted a job from 8 the West Coast, I decided, well, you know, maybe I	
<ul> <li>7 The second issue is that the proxy to</li> <li>8 prohibit the ADUs was misleading and overly broad.</li> <li>9 It had inflammatory language such as the the</li> </ul>	7 whatnot. And then when she accepted a job from 8 the West Coast, I decided, well, you know, maybe I 9 could rent it out.	
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	1 Way 11, 2021
1 MR. BAUMGARDNER: We're talking about	1 ADU request. And I think back in October of 2020,
2 the signposting dates?	2 our previous HOA president submitted a complaint
3 MS. DEPPA: Yes. So Ms. Bender is	3 because rental license didn't exist.
4 correct and that the sign was posted March 3rd,	4 MR. BAUMGARDNER: Okay. Was there
5 2021. And I can explain what happened as far as	5 anything else that you wanted to tell me, Ms.
6 the sign goes if you would like?	6 Bender, before we turn it back over to Ms. Deppa
7 MR. BAUMGARDNER: Sure. Yes, please.	7 for any final thoughts and we close this hearing?
8 MS. DEPPA: Okay. So evidently, I I	8 MS. BENDER: I do have a question. I
9 think a lot of what was going on, there have been	9 don't know if you want that now or later.
10 a lot of missteps, if you will, because of COVID	MR. BAUMGARDNER: Sure. If I can answer
11 and everybody working remotely evidently because	11 it, I certainly will.
12 so I applied for the ADU, and then when the	MS. BENDER: Okay. So Shelley is
13 inspector came out, the inspector said, you don't	13 correct in that we have not yet approved this ADU
14 have a sign. And I thought I said to her, I	14 amendment, and it may occur after her ADU is in
15 didn't think I was allowed to post a sign until	15 place if it gets approved. So my question would
16 after you inspect it. And so she says, write	16 be what happens at that point? So if the let's
17 Clifton and get a sign.	17 say her ADU is approved by the county and within
18 So I wrote him and said, what are the	18 the 11 months, we get all the votes needed for the
19 procedures to get a sign? And he goes, well, you	19 amendment, what happens to her particular request
20 would have gotten in your application acceptance	20 or her particular case?
21 letter that was e-mailed to you. I said I never	21 MR. BAUMGARDNER: So I sure. So as
22 got any accepted application acceptance e-mail,	22 this is a quasi-judicial hearing, I can't answer
23 so I didn't know. And I kept requesting this	23 that question, and I can't give guidance or offer
24 application acceptance letter and the stamped	24 legal advice. However, Montgomery County has the
25 drawings. And I have like four requests into	25 Office of Common Ownership Communities. We call
22	24
1 them.	1 it the CC I'm sorry, the OCOC or the CCOC.
2 And then I finally got the drawings and	2 That would be the best place to go to to ask
	1 0
3 I never even got the application acceptance	3 that question.
	1
1	·
<ul><li>4 letter. Basically, I got it on the day I picked</li><li>5 up the sign. So there was I don't know if the</li></ul>	MS. BENDER: Okay. MR. BAUMGARDNER: But the decision here
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	1 May 11, 2021
25	27
1 I'm done. Thank you.	1 her comment, not whether something could be
2 MR. BAUMGARDNER: Sure. Thank you. Ms.	2 done about it or whether they're doing it wrong.
3 Deppa, any final thoughts before we close today's	3 It's just that my point was she's saying, well,
4 hearing?	4 things were discussed there. Well, the point is
5 MS. DEPPA: Ms. Bender is actually not	5 things were discussed there but it doesn't get
6 correct on her last statement because there and	6 communicated through the minutes, then how would
7 it turns out that there at least I've been	7 anybody know?
8 aware of three re-ballots. And in each case, the	8 So, that that was yeah, I wasn't
9 actual proposed amendment, maybe it was meant to	9 criticizing the fact that whatever they're doing.
10 be part of it but it was not. Only the GACA	10 It's just that if she's criticizing me for not
11 (phonetic) attachment and the actual ADU proxy	11 for not knowing about that, well, yes, I didn't
12 were attached, and I have those in my exhibits.	12 attend the meeting, but I also tried to read the
13 And I I was curious so why don't	13 minutes and the minutes didn't say anything, so
14 as to when we would have results of this	MR. BAUMGARDNER: Okay. I understand.
15 hearing. Do you make a decision, or you, as you	15 All right. I thank you very much for both of your
16 called it, a quasi something or rather you	16 testimony here today. As I mentioned prior, we
17 would turn it in to turn it in to somebody and	17 will issue our decision in writing within 30 days.
18 then they make a decision? And then what's the	18 That will be issued to both of you. Because of
19 time frame for that?	19 the virtual hearing format, we try to get that out
20 MR. BAUMGARDNER: Sure. So we have to	20 by e-mail and by paper mail. So that would go out
21 issue our decision within 30 days. That that	21 shortly. And then you have 30 days to appeal that
22 objection is then either upheld or is dismissed.	22 decision, if you did not like that decision, to
23 If anyone does not like my decision, you can	23 the Circuit Court for Montgomery County.
24 appeal that to the Circuit Court for Montgomery	24 That will conclude our hearing today on
25 County. And that has to follow court procedures,	25 Case ADO 21-01 for Department of Housing and
26	28
1 and it has to be filed 30 days from the date of my	1 Community Affairs, ADU License Number 121370. The
2 written decision. For these particular cases, we	2 time is now 10:03 a.m. Thank you both very much
3 typically get them out shorter than 30 days, but	3 for your time and have a good morning.
4 we would have 30 days to issue that written	4 MS. DEPPA: Thank you.
5 decision.	5 MR. BAUMGARDNER: Thank you very much.
6 MS. DEPPA: Okay. I I guess the	6 Take care.
7 other comment that I wanted to make is that so	7 (Off the record at 10:02 AM.)
8 I know, you know, the HOA has an annual meeting	8
9 and they have minutes, but the minutes are always	9
10 so vague. It's hard to know what was discussed at	10
11 those meetings.	11
So even though whoever attended those	12
13 annual meetings might have heard whatever	13
14 questions were happening, the people that did not	14
15 attend the meetings don't have preview to whatever	15
16 those discussions were because the minutes are	16
17 very vague. They might say, discussed ADU, but it	17
18 doesn't go any into any detail as to what was	18
19 discussed.	19
20 MR. BAUMGARDNER: I understand.	20
21 Unfortunately, HOAs are private organizations, so	21
22 we don't have the ability or have the jurisdiction	22
23 to control how an HOA operates.	23
24 MS. DEPPA: Oh, I'm I'm not	24
25 commenting on that. I was just commenting on her	25

			•
		29	
1	CERTIFICATE OF COURT REPORTER		
2	I, Jesse Greer, the officer		
3	before whom the foregoing proceedings were taken,		
4	do hereby certify that said proceedings were		
5	electronically recorded by me; and that I am		
6	neither counsel for, related to, nor employed by		
7	any of the parties to this case and have no		
8	interest, financial or otherwise, in its outcome.		
9			
10			
11			
12	0		
13	Saur Suc		
	Jesse Greer, Court Reporter		
15	<del>-</del>		
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22 23 24			
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23		20	
1	CERTIFICATION OF TRANSCRIPT	30	
1			
2	I, Olivia Wilke, do hereby certify that the		
3	foregoing transcript, to the best of my ability,		
4	knowledge, and belief, is a true and correct		
5	record of the proceedings; that said proceedings		
6	were reduced to typewriting under my supervision;		
7	and that I am neither counsel for, related to, nor		
8	employed by any of the parties to this case and		
19	have no interest, financial or otherwise, in its		
	have no interest, financial or otherwise, in its		
10	outcome.		
10 11	outcome.		
10 11 12	Outcome.		
10 11 12 13	Odinby Wike		
10 11 12 13 14	OdinbyiWiki OLIVIA WILKE, AAERT CET		
10 11 12 13 14 15	OLIVIA WILKE, AAERT CET Planet Depos, LLC		
10 11 12 13 14 15	OLIVIA WILKE, AAERT CET Planet Depos, LLC May 20, 2021		
10 11 12 13 14 15 16	Outcome.  OLIVIA WILKE, AAERT CET Planet Depos, LLC May 20, 2021		
10 11 12 13 14 15	Outcome.  OLIVIA WILKE, AAERT CET Planet Depos, LLC May 20, 2021		
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