Montgomery County Agricultural Advisory Committee (AAC) Regular Meeting Minutes June 18, 2024

- 1. The meeting was called to order at 7:01 pm.
- 2. Introductions

<u>Committee:</u> Jeff Dowling, Jane Evans, Fred Lechlider, Ellen Gordon, Michael Protas, Tom Precht, Amanda Cather, Debbie Tropp, Matt Lechlider, Paula Linthicum, John Brewer

Staff: Mike Scheffel, Mike Weyand, Natalia Salazar

Guests: Jake Adler, Eleanor Leak, Marcia Kingman, Craig Wilson, Doug Lechlider

3. Approval of the May 21, 2024, AAC minutes

Jane Evans introduced a motion to approve the minutes as revised and sent to the group on June 18, Ellen Gordon seconded, and the motion passed unanimously.

4. Office of Legislative Oversight (OLO) Report on the status of Transferable Development Rights (TDRs) and Building Lot Termination (BLT) programs

On June 6, the Montgomery Planning Department presented its recommendations to the Board on how to revise the public benefits points system through their Incentive Zoning Update. This points system allows developers to build at a higher density than the baseline level (i.e. using the optional method of development) if they provide certain public benefits. Currently, developers are required to purchase BLTs in order use the optional method in the Commercial Residential (CR) and Life Sciences Center (LSC) zones. The Planning Department's recommendation is to require that developers purchase either BLTs or an equivalent number of TDRs and to provide an incentive for purchasing TDRs instead of BLTs. This plan would involve changes in executive regulations to allow the OAG to buy TDRs from landowners at a set price and sell the TDRs to the developers for the same price. Only whole TDRs may be purchased and sold under this proposal.

On May 28, members of three agricultural groups (Agricultural Preservation Advisory Board, Montgomery County Farm Bureau, and Montgomery Agricultural Producers), the League of Women Voters, and the Office of Agriculture (OAG) met with the Planning Department. The group discussed other possible ways to incentivize the purchase of TDRs besides those in the Planning Department's current proposal, such as providing additional development density for low-income housing.

The June 6 Planning Board work session included a listening session for the public to testify on the Planning Department's recommendations. The Board held a second work session on the Incentive Zoning Update on June 13 and will have another one on June 20 and possibly one on June 25. The public may submit comments by signing up to testify at a work session or by emailing written testimony to the Planning Board Chair (<u>mcp-chair@mncppc-mc.org</u>). The recordings of these work sessions can be found by visiting the <u>Planning Board's</u> <u>Agendas page</u> and clicking on the session date.

5. ZTA 23-09, Farming - Incidental Outdoor Stays

As shared during the May AAC meeting, on May 16, Councilmembers Balcombe and Luedtke sent a memo to the representatives of the six agricultural groups they had been receiving feedback from announcing that they drafted a ZTA for farm overnight stays. This draft ZTA does not create a new overnight farm stay use, but rather modifies the existing Campground use (which allows only tents and RVs). This is currently a conditional use allowed only in the Rural (R) and Residential Estate-2C (RE-2C) zones. The draft ZTA expands this use to the Agricultural Reserve (AR) and Rural Cluster (RC) zones and creates a new set of standards for these two zones.

On June 6, Councilmember Luedtke's office announced that Councilmember Fani-Gonzalez agreed to withdraw ZTA 23-09 and join as a sponsor of Councilmember Luedtke and Balcombe's ZTA, which was introduced to the County Council on June 11 as <u>ZTA 24-02</u> (also sponsored by Councilmember Katz and co-sponsored by Councilmember Friedson). Based on the feedback the two councilmembers received via a May 24 email from the six agricultural groups and during the May 29 community listening session, this ZTA now sets the following standards for the campground conditional use in the AR, RC, and R zones (if the applicant decides to follow the new standards for the R zone instead of the original ones):

- i. Farming must be taking place on the property (the accessory agricultural tourism or education requirement was removed).
- ii. The lot size must be 25 acres or greater.
- iii. The maximum area taken up by the campground must be 10% of the lot area or 5 acres, whichever is smaller.
- iv. All campsites must be located a minimum of 100 feet from any property line and a minimum of 125 feet from the centerline of any public right-of-way.
- v. The maximum number of tents, RVs, and removeable structures is 5 for properties with 25–100 acres and 10 (with a maximum of 5 RVs) for properties with over 100 acres.
- vi. The maximum gross floor area of each structure is 200 ft^2 (reduced from 400 ft^2).
- vii. No heating, cooling, or ventilation systems, kitchens, or sanitation facilities are allowed inside the structures (except in RVs).
- viii. Toilet and shower facilities are allowed only outside of the sleeping structures with DPS approval.
 - ix. Each guest may a maximum of two nights per visit.

This ZTA would also require that the Planning Department submit an impact report on this use by December 31, 2026. The Council's attorney will consult with the Department of Permitting Services (DPS) on the restrictions for RVs in the AR, R, and RC zones. There is no definition of "removeable structures" in the County Code, but the intent of this ZTA is to allow only structures that are not permanently fixed to the ground. Conditional uses are currently required by the Code to undergo regular inspections by DPS and the Board of

Appeals, but the ZTA sponsors are considering adding language that would add the number and results of all inspections to the reporting requirements.

The public hearing for this ZTA will take place on July 16, 2024 at 1:30 pm online and in person. People interested in testifying can sign up using <u>this link</u> between June 14 and July 15.

Mike Scheffel indicated that Councilmembers Luedtke and Balcombe have asked the agricultural community to provide comments on ZTA 24-02 before the public hearing. Given that the June AAC was going to be the last meeting before the public hearing, Mike suggested that the AAC members discuss this during the meeting.

Paula Linthicum asked if this ZTA would allow property owners to use Harvest Host. Mike Scheffel replied that it would, but the property owner would need to apply for the Campground conditional use.

6. Solar projects generating over 2 MW in the Agricultural Reserve

A solar developer, Chaberton Solar, has applied to the MD Public Service Commission (PSC) to build two solar projects that will generate over 2 MW, both in the Agricultural Reserve. The first one, <u>Chaberton Sugarloaf</u> (Case No. 9726), is a 4 MW project proposed for approximately 16 acres of the 53 acres on 20507 Darnestown Road, Dickerson. The second, <u>Chaberton Ramiere</u> (Case No, 9733), is a 3 MW project proposed for approximately 11 acres of the 118 acres on 17600 Whites Ferry Road, Poolesville. These properties have Class 1 or 2 soils on 77.1% and 99.9% of their areas, respectively. The County Code, which allows for solar installations of up to 2 MW, does not allow them on Class 1 or 2 soils. However, because these two projects will generate over 4 MW, they are under the jurisdiction of the PSC, which only needs to give "due consideration" to local ordinance.

Chaberton Solar is required to submit Mandatory Referral applications for both projects to the Montgomery County Planning Department. The Planning Department will have 60 days to review both applications, hold public hearings, and at the end remit recommendations and considerations to the PSC.

The PSC will also hold public hearings on these two projects. A virtual public hearing for the Sugarloaf project is scheduled for July 10, 2024 at 7 pm. The public may sign up to speak at the hearing by sending an email to psc.pulj@gmail.com by July 9 at 12:00 pm. The live stream of the hearing will be available on the <u>Public Utility Law Judge Division's YouTube</u> <u>Channel</u>. Written comments on the proposed project may be submitted electronically through the <u>Commission's Public Comment Dropbox</u>, which can be accessed through the Commission's website. All comments must include reference to Case No. 9726.

In addition to the PSC-run public hearings, Chaberton Solar is holding voluntary community meetings. They held the first such meeting on May 29 and will hold another one on June 19 at 6 pm at the Upper Montgomery County Volunteer Fire Department, 19801 Beallsville Rd, Beallsville, MD 20839.

Mike Scheffel stated that representatives from the Agricultural Advisory Committee (Lori Larson), Agricultural Preservation Advisory Board, Montgomery County Farm Bureau, Montgomery Agricultural Producers, Montgomery Countryside Alliance, and Sugarloaf Citizens Association drafted a letter addressed to the Office of the County Attorney, County Executive, Council President, Councilmembers Luedtke and Balcombe, the Planning Department, and the Department of Environmental Protection. The letter expresses strong support for the County to defend its Zoning Ordinance and Master Plan for the Preservation of Agriculture and Rural Open Space before the Public Service Commission. The authors of the letter would like to know if the AAC agrees with being included as a signatory to the letter (i.e. including Lori Larson's signature).

Paula Linthicum asked whether the AAC has authority to sign the letter. Mike Scheffel replied that he believes it does because the letter will not be addressed to a state agency, but rather to county offices, and said that he will confirm this.

Fred Lechlider introduced a motion to add the AAC as a signatory in the letter, John Brewer seconded the motion, and the motion passed unanimously.

7. Vacancy in the Agricultural Preservation Advisory Board (APAB)

The interviews for the APAB non-farmer member position were conducted on May 30 and 31. The County Executive nominated R. Thomas Hoffman and the County Council will confirm Mr. Hoffman's appointment on June 25.

- 8. Discussion on how to increase support for agriculture in the county
 - Succession in family land transfers

Tom Precht explained that his concern is that the farming population in the country is aging and many farms are not sold to or inherited by farmers. Tom shared that the Maryland Agricultural and Resource-Based Industry Development Corporation (MARBDICO) Small Acreage Next Generation Farmland Acquisition (SANG) Program provides beginning farmers with a large sum of money to purchase land. However, the settlement process takes several months, which makes it impossible for most buyers to take advantage of this program unless the seller is willing to wait several months. He believes the solution is a change in the state legislation.

Paula Linthicum said she believes the role of the AAC is to advise on county-level issues. Tom replied that the AAC can advise the County Council and Executive, who can then advocate at the state level. Debbie Tropp suggested holding a separate meeting with AAC members, the OAG, and relevant parties to discuss this issue. Jake Adler mentioned that the Up-County Citizens Advisory Group may be a potential advocate.

• Expanding the OAG's Agricultural Cost-Share Reimbursement (ACRE) program

Natalia Salazar explained that the OAG offers this cost-share program in partnership with MARBIDCO. The program covers 50% of cost of farm infrastructure projects, with a \$15,000 lifetime cap per farm. The Office of Agriculture does not use all of the budgeted amount each year for this program, possibly due to the 50% cost-share limitation. Natalia shared that Mike Scheffel is very supportive of the OAG starting a cost-share program of its own in order to be able to offer a larger cost-share percentage and lifetime maximum. However, this would require an increased OAG budget.

Tom expressed the opinion that the OAG budget is far too small relative to the county-wide budget. Natalia shared that when advocating for an increased office budget, it can help to have a champion (e.g. a councilmember, the County Executive, a state delegate) and to be conscious of budgetary cycles.

• Having a grant writer in the OAG

Tom stated that there is a very large amount of federal and state grant funding available for agriculture. However, individual farms rarely take advantage of this funding because the grant application process is difficult and time-consuming. The OAG could also apply for certain grants in order to carry out programs or subaward the funds to county farmers. However, there is no grant writer on staff in the OAG. Tom expressed the opinion that the county's agriculture would benefit from increased investment and on-farm research.

Natalia shared that the OAG could hire a grant writer on contract, but this would require an increased budget given that grant-writing services are expensive.

- 9. The next meeting of the AAC will be held on July 16, 2024 at 7:00 pm via Microsoft Teams.
- 10. Upcoming meetings and events:

Juneteenth (office closed): June 19, 2024 Montgomery County Farm Bureau Board of Directors meeting: July 2, 2024 Independence Day (office closed): July 4, 2024 Agricultural Preservation Advisory Board meeting: July 9, 2024 Montgomery Soil Conservation District Board of Supervisors meeting: July 12, 2024

11. The meeting was adjourned at 8:21 pm.

Jane Evans introduced a motion to adjourn the meeting, Fred Lechlider seconded, and the motion passed unanimously.